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## **SUMMARY TABLES**

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**Table S-1. Budget Totals**  
(In billions of dollars)

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	Totals	
													2011-2015	2011-2020
<b>Budget (Without Fiscal Commission)</b>														
<b>Budget Totals in Billions of Dollars:</b>														
Receipts .....	2,105	2,165	2,567	2,926	3,188	3,455	3,634	3,887	4,094	4,299	4,507	4,710	15,771	37,268
Outlays .....	3,518	3,721	3,834	3,755	3,915	4,161	4,386	4,665	4,872	5,084	5,415	5,713	20,051	45,800
Deficit .....	1,413	1,556	1,267	828	727	706	752	778	778	785	908	1,003	4,280	8,532
Debt held by the public .....	7,545	9,298	10,498	11,472	12,326	13,139	13,988	14,833	15,686	16,535	17,502	18,573		
Debt net of financial assets .....	6,647	8,164	9,418	10,246	10,972	11,677	12,428	13,205	13,983	14,767	15,675	16,677		
Gross domestic product (GDP) .....	14,237	14,624	15,299	16,203	17,182	18,193	19,190	20,163	21,136	22,087	23,065	24,067		
<b>Budget Totals as a Percent of GDP:</b>														
Receipts .....	14.8%	14.8%	16.8%	18.1%	18.6%	19.0%	18.9%	19.3%	19.4%	19.5%	19.5%	19.6%	18.3%	18.9%
Outlays .....	24.7%	25.4%	25.1%	23.2%	22.8%	22.9%	22.9%	23.1%	23.1%	23.0%	23.5%	23.7%	23.3%	23.3%
Deficit .....	9.9%	10.6%	8.3%	5.1%	4.2%	3.9%	3.9%	3.9%	3.7%	3.6%	3.9%	4.2%	5.1%	4.5%
Debt held by the public .....	53.0%	63.6%	68.6%	70.8%	71.7%	72.2%	72.9%	73.6%	74.2%	74.9%	75.9%	77.2%		
Debt net of financial assets .....	46.7%	55.8%	61.6%	63.2%	63.9%	64.2%	64.8%	65.5%	66.2%	66.9%	68.0%	69.3%		

### FISCAL COMMISSION

The Administration supports the creation of a Fiscal Commission. The Fiscal Commission is charged with identifying policies to improve the fiscal situation in the medium term and to achieve fiscal sustainability over the long run. Specifically, the Commission is charged with balancing the budget excluding interest payments on the debt by 2015. The result is projected to stabilize the debt-to-GDP ratio at an acceptable level once the economy recovers. The magnitude and timing of the policy measures necessary to achieve this goal are subject to considerable uncertainty and will depend on the evolution of the economy. In addition, the Commission will examine policies to meaningfully improve the long-run fiscal outlook, including changes to address the growth of entitlement spending and the gap between the projected revenues and expenditures of the Federal Government.

**Table S-2. Effect of Budget Proposals on Projected Deficits**  
(Deficit increases (+) or decreases (-) in billions of dollars)

	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	Totals	
												2011-2015	2011-2020
<b>Projected deficits in the baseline projection of current policy<sup>1</sup></b> .....	1,430	1,145	934	940	934	983	1,013	1,042	1,077	1,227	1,346	4,936	10,640
Percent of GDP .....	9.8%	7.5%	5.8%	5.5%	5.1%	5.1%	5.0%	4.9%	4.9%	5.3%	5.6%	5.8%	5.5%
Temporary recovery measures:													
Tax cuts .....	29	53	20	-7	-5	-4	-3	-2	-2	-1	-1	57	47
Mandatory proposals .....	45	44	1	*	.....	.....	.....	.....	.....	.....	.....	46	46
Allowance for other jobs initiatives .....	24	50	16	6	4	.....	.....	.....	.....	.....	.....	76	76
Total, temporary recovery measures .....	98	147	37	-1	-1	-4	-3	-2	-2	-1	-1	179	169
Allowance for health reform <sup>2</sup> .....	6	-23	-34	-39	-28	-3	12	2	-6	-12	-20	-127	-150
Allowance for climate policy <sup>3</sup> .....													
Tax cuts for families and businesses <sup>4, 5</sup> .....	12	29	31	23	24	25	27	28	30	32	35	133	284
Other revenue changes and loophole closers <sup>4, 6</sup> .....	-1	-36	-66	-74	-77	-78	-79	-81	-83	-86	-90	-331	-749
Proposed changes in mandatory programs and user fees <sup>7</sup> .....	2	-2	4	2	4	-2	-4	-6	-7	-7	-6	6	-24
Proposed changes in appropriated ("discretionary") programs:													
Overseas contingency operations (OCO) .....	9	37	-41	-75	-83	-87	-91	-93	-95	-98	-101	-250	-728
Security (except OCO) .....	2	12	18	23	26	30	32	34	35	36	37	109	284
Non-security .....	*	-10	-15	-24	-27	-29	-29	-30	-31	-30	-25	-105	-249
Subtotal, appropriated programs .....	11	39	-38	-76	-84	-86	-88	-89	-91	-92	-88	-245	-693
<b>Subtotal, policy proposals .....</b>	<b>127</b>	<b>154</b>	<b>-67</b>	<b>-164</b>	<b>-161</b>	<b>-147</b>	<b>-135</b>	<b>-148</b>	<b>-158</b>	<b>-166</b>	<b>-170</b>	<b>-386</b>	<b>-1,164</b>
<b>Upper-income tax provisions dedicated to deficit reduction .....</b>	<b>-1</b>	<b>-34</b>	<b>-41</b>	<b>-50</b>	<b>-60</b>	<b>-68</b>	<b>-74</b>	<b>-80</b>	<b>-85</b>	<b>-91</b>	<b>-97</b>	<b>-252</b>	<b>-678</b>
Credit and other indirect interest effects .....	-*	-2	-2	-*	1	2	2	2	3	3	3	-1	13
Debt service .....	*	2	5	1	-8	-18	-28	-39	-51	-64	-79	-17	-279
<b>Total reduction in projected deficits .....</b>	<b>125</b>	<b>121</b>	<b>-105</b>	<b>-213</b>	<b>-228</b>	<b>-231</b>	<b>-235</b>	<b>-264</b>	<b>-292</b>	<b>-319</b>	<b>-343</b>	<b>-656</b>	<b>-2,108</b>
<b>Resulting deficits in 2011 Budget .....</b>	<b>1,556</b>	<b>1,267</b>	<b>828</b>	<b>727</b>	<b>706</b>	<b>752</b>	<b>778</b>	<b>778</b>	<b>785</b>	<b>908</b>	<b>1,003</b>	<b>4,280</b>	<b>8,532</b>
Percent of GDP .....	10.6%	8.3%	5.1%	4.2%	3.9%	3.9%	3.9%	3.7%	3.6%	3.9%	4.2%	5.1%	4.5%

**Table S-2. Effect of Budget Proposals on Projected Deficits—Continued**

(Deficit increases (+) or decreases (-) in billions of dollars)

	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	Totals		
												2011- 2015	2011- 2020	
Memorandum, proposed changes in appropriated ("discretionary") budgetary resources:														
Overseas contingency operations .....	33	28	-84	-86	-88	-90	-93	-95	-98	-101	-103	-320	-810	
Security (except OCO) .....	8	16	27	30	33	37	38	39	39	40	41	144	341	
Non-security .....	.....	-14	-19	-31	-29	-27	-32	-34	-34	-32	-25	-120	-278	
Total, appropriated funding .....	41	30	-75	-86	-85	-80	-87	-91	-93	-93	-87	-296	-747	
Memorandum, deficit reduction exclusive of OCO proposals and related debt service .....	117	84	-65	-136	-140	-135	-131	-153	-173	-192	-208	-391	-1,249	

Note: Figures displayed in the table do not reflect the impact of any recommendations from the Fiscal Commission.

\* \$500 million or less.

<sup>1</sup> See tables S-3 and S-7 for information on the baseline projection of current policy.<sup>2</sup> Allowance for pending health reform legislation. See Table S-8 for further detail.<sup>3</sup> A comprehensive market-based climate change policy will be deficit neutral because proceeds from emissions allowances will be used to compensate vulnerable families, communities, and businesses during the transition to a clean energy economy. Receipts will also be reserved for investments to reduce greenhouse gas emissions, including support of clean energy technologies, and in adapting to the impacts of climate change, both domestically and in developing countries.<sup>4</sup> Includes refundable tax credits.<sup>5</sup> Includes the effects of continuing certain expiring provisions through calendar year 2011.<sup>6</sup> Includes limiting itemized deductions, trade initiatives, and other tax initiatives on Table S-8.<sup>7</sup> Includes PAYGO impact of changes in mandatory programs included in appropriations language.

**Table S-3. Baseline Projection of Current Policy by Category<sup>1</sup>**  
(In billions of dollars)

													<b>Totals</b>	
	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	2011-2015	2011-2020
<b>Outlays:</b>														
Appropriated ("discretionary") programs:														
Security .....	782	844	846	850	863	882	903	921	944	968	993	1,019	4,344	9,187
Non-security .....	437	553	530	490	480	484	493	504	516	528	541	554	2,477	5,120
Subtotal, appropriated programs .....	1,219	1,397	1,376	1,340	1,343	1,367	1,396	1,425	1,460	1,496	1,534	1,573	6,821	14,307
Mandatory programs:														
Social Security .....	678	703	730	762	801	846	894	947	1,004	1,067	1,133	1,204	4,033	9,388
Medicare .....	425	451	492	502	557	625	654	727	760	795	886	957	2,830	6,955
Medicaid .....	251	275	271	274	293	313	337	363	390	420	453	488	1,488	3,602
Troubled Asset Relief Program (TARP) <sup>2</sup> ....	151	-73	11	10	7	6	3	1	*	*	.....	.....	37	39
Other mandatory programs .....	607	701	596	532	532	526	525	542	543	542	588	606	2,710	5,532
Subtotal, mandatory programs .....	2,112	2,057	2,100	2,079	2,191	2,316	2,413	2,579	2,698	2,823	3,060	3,256	11,098	25,515
Net interest .....	187	188	250	340	434	516	586	652	716	779	844	912	2,126	6,029
Disaster costs <sup>3</sup> .....	.....	1	3	4	4	4	5	5	5	5	5	5	21	46
Total outlays .....	3,518	3,643	3,728	3,762	3,973	4,203	4,400	4,661	4,879	5,103	5,443	5,746	20,066	45,897
<b>Receipts:</b>														
Individual income taxes .....	915	951	1,126	1,271	1,387	1,507	1,625	1,739	1,853	1,966	2,078	2,186	6,917	16,739
Corporation income taxes .....	138	176	293	333	361	415	383	422	437	449	461	478	1,785	4,031
Social insurance and retirement receipts:														
Social Security payroll taxes .....	654	635	674	720	764	810	854	908	949	994	1,038	1,077	3,823	8,788
Medicare payroll taxes .....	191	180	192	208	222	236	250	266	278	292	305	317	1,108	2,566
Unemployment insurance .....	38	51	60	66	71	75	77	77	76	74	74	75	349	725
Other retirement .....	8	9	8	9	9	9	9	9	9	9	9	10	43	89
Excise taxes .....	62	74	80	83	84	86	87	88	89	89	90	91	419	867
Estate and gift taxes .....	23	17	24	21	22	24	25	27	29	32	34	36	116	274
Customs duties .....	22	24	29	33	36	38	40	43	45	48	50	53	175	413
Deposits of earnings, Federal Reserve System ..	34	77	79	67	59	52	48	50	52	55	57	59	305	578
Other miscellaneous receipts .....	18	18	18	18	18	18	19	19	19	19	20	20	91	188
Total receipts .....	2,105	2,213	2,583	2,829	3,033	3,269	3,417	3,648	3,838	4,026	4,215	4,400	15,130	35,257
<b>Deficit .....</b>	<b>1,413</b>	<b>1,430</b>	<b>1,145</b>	<b>934</b>	<b>940</b>	<b>934</b>	<b>983</b>	<b>1,013</b>	<b>1,042</b>	<b>1,077</b>	<b>1,227</b>	<b>1,346</b>	<b>4,936</b>	<b>10,640</b>
On-budget deficit .....	1,550	1,508	1,241	1,054	1,074	1,080	1,139	1,183	1,209	1,243	1,385	1,486	5,589	12,094
Off-budget surplus (-) .....	-137	-78	-96	-120	-135	-147	-156	-170	-168	-166	-157	-140	-653	-1,454

**Table S-3. Baseline Projection of Current Policy by Category<sup>1</sup>—Continued**  
(In billions of dollars)

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	Totals		
													2011-2015	2011-2020	
Memorandum, funding (“budgetary resources”) for appropriated programs:															
Security .....	824	814	834	854	874	895	917	939	963	988	1,013	1,040	4,374	9,318	
Non-security .....	689	447	456	465	477	488	499	511	523	536	549	563	2,385	5,067	
Total, appropriated funding .....	1,513	1,260	1,290	1,319	1,351	1,383	1,416	1,450	1,486	1,524	1,562	1,602	6,760	14,385	

\* \$500 million or less.

<sup>1</sup> See Table S-7 for information on adjustments to the Budget Enforcement Act (BEA) baseline.

<sup>2</sup> Outlays for TARP in 2011 and subsequent years result from obligations for the Home Affordable Modification Program, and other estimated TARP obligations incurred through October 3, 2010.

<sup>3</sup> These amounts represent a placeholder for major disasters requiring Federal assistance for relief and reconstruction. Such assistance might be provided in the form of discretionary or mandatory outlays or tax relief. These amounts are included as outlays for convenience.

**Table S-4. Proposed Budget by Category**  
(In billions of dollars)

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	Totals	
													2011-2015	2011-2020
<b>Outlays:</b>														
Appropriated ("discretionary") programs:														
Security .....	782	855	895	827	811	825	845	862	885	907	931	955	4,203	8,743
Non-security .....	437	553	520	475	456	457	465	475	486	497	511	529	2,373	4,871
Subtotal, appropriated programs .....	1,219	1,408	1,415	1,301	1,267	1,283	1,310	1,337	1,371	1,405	1,442	1,484	6,576	13,614
Mandatory programs:														
Social Security .....	678	715	730	762	801	845	893	945	1,002	1,064	1,130	1,201	4,030	9,373
Medicare .....	425	451	491	501	556	623	652	724	757	791	881	953	2,822	6,927
Medicaid .....	251	275	297	274	292	313	336	362	389	419	451	487	1,512	3,619
Troubled Asset Relief Program (TARP) <sup>1</sup> .....	151	-73	11	10	7	6	3	1	*	*	.....	.....	37	39
Allowance for jobs initiatives .....	.....	12	25	8	3	2	.....	.....	.....	.....	.....	.....	38	38
Allowance for health reform <sup>2</sup> .....	.....	6	-7	-17	2	30	72	101	100	100	104	106	80	590
Other mandatory programs .....	607	737	619	570	547	546	544	563	567	568	616	637	2,826	5,775
Subtotal, mandatory programs .....	2,112	2,123	2,165	2,107	2,208	2,364	2,500	2,696	2,815	2,942	3,182	3,384	11,344	26,363
Net interest .....	187	188	251	343	436	510	571	627	681	733	786	840	2,110	5,777
Disaster costs <sup>3</sup> .....	.....	1	3	4	4	4	5	5	5	5	5	5	21	46
Total outlays .....	3,518	3,721	3,834	3,755	3,915	4,161	4,386	4,665	4,872	5,084	5,415	5,713	20,051	45,800
<b>Receipts:</b>														
Individual income taxes .....	915	936	1,121	1,326	1,468	1,604	1,733	1,856	1,980	2,102	2,223	2,338	7,253	17,752
Corporation income taxes .....	138	157	297	366	393	445	411	449	463	473	486	502	1,913	4,285
Social insurance and retirement receipts:														
Social Security payroll taxes .....	654	635	674	720	766	809	856	911	954	1,000	1,044	1,084	3,825	8,819
Medicare payroll taxes .....	191	180	192	208	223	237	251	267	280	293	307	318	1,112	2,578
Unemployment insurance .....	38	51	60	67	73	77	79	79	78	77	76	77	357	743
Other retirement .....	8	9	8	9	9	9	9	9	9	9	9	10	43	89
Excise taxes .....	62	73	74	81	85	87	88	89	90	90	91	92	415	867
Estate and gift taxes .....	23	17	25	23	24	26	28	30	32	35	37	40	124	298
Customs duties .....	22	24	27	32	35	37	39	42	44	47	49	52	170	404
Deposits of earnings, Federal Reserve System .....	34	77	79	67	59	52	48	50	52	55	57	59	305	578
Allowance for jobs initiatives .....	.....	-12	-25	-8	-3	-2	.....	.....	.....	.....	.....	.....	-38	-38
Allowance for health reform <sup>2</sup> .....	.....	.....	16	18	39	58	74	86	93	101	110	119	204	712
Other miscellaneous receipts .....	18	18	17	17	17	18	18	18	18	19	19	19	87	180
Total receipts .....	2,105	2,165	2,567	2,926	3,188	3,455	3,634	3,887	4,094	4,299	4,507	4,710	15,771	37,268
<b>Deficit .....</b>	<b>1,413</b>	<b>1,556</b>	<b>1,267</b>	<b>828</b>	<b>727</b>	<b>706</b>	<b>752</b>	<b>778</b>	<b>778</b>	<b>785</b>	<b>908</b>	<b>1,003</b>	<b>4,280</b>	<b>8,532</b>

**Table S-4. Proposed Budget by Category—Continued**  
(In billions of dollars)

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	Totals	
													2011–2015	2011–2020
On-budget deficit .....	1,550	1,634	1,363	949	863	852	910	952	952	959	1,075	1,153	4,937	10,028
Off-budget surplus (-) .....	-137	-78	-96	-120	-136	-146	-158	-175	-174	-174	-167	-151	-656	-1,496
Primary deficit .....	1,226	1,368	1,016	486	291	196	181	151	97	52	123	163	2,170	2,755
Net interest .....	187	188	251	343	436	510	571	627	681	733	786	840	2,110	5,777
Memorandum, funding (“budgetary resources”) for appropriated programs:														
Security .....	824	855	879	798	819	840	864	885	906	929	953	978	4,198	8,849
Non-security .....	689	447	441	446	446	459	472	479	489	502	517	538	2,265	4,789
Total, appropriated funding .....	1,513	1,302	1,320	1,244	1,265	1,299	1,336	1,363	1,395	1,431	1,470	1,515	6,464	13,638

Note: Figures displayed in the table do not reflect the impact of any recommendations from the Fiscal Commission.

\* \$500 million or less.

<sup>1</sup> Outlays for TARP in 2011 and subsequent years result from obligations for the Home Affordable Modification Programs, and other estimated TARP obligations incurred through October 3, 2010.

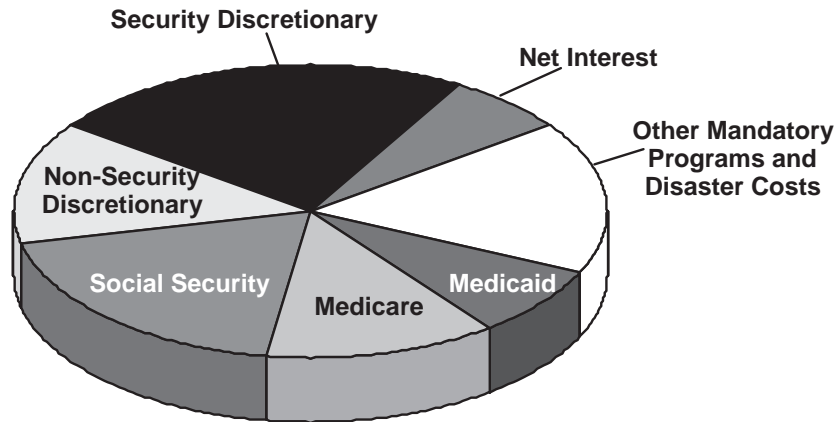
<sup>2</sup> Reflects on-budget effects only. See Table S-8 for further detail.

<sup>3</sup> These amounts represent a placeholder for major disasters requiring Federal assistance for relief and reconstruction. Such assistance might be provided in the form of discretionary or mandatory outlays or tax relief. These amounts are included as outlays for convenience.

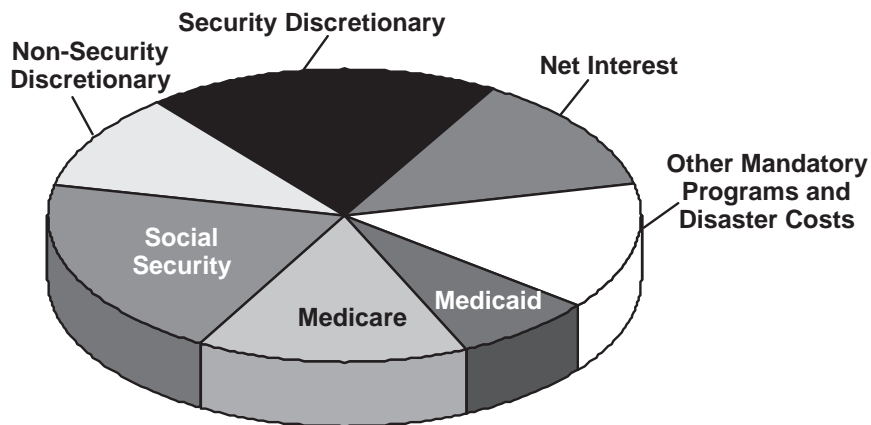


# Policy Outlays by Category

2011

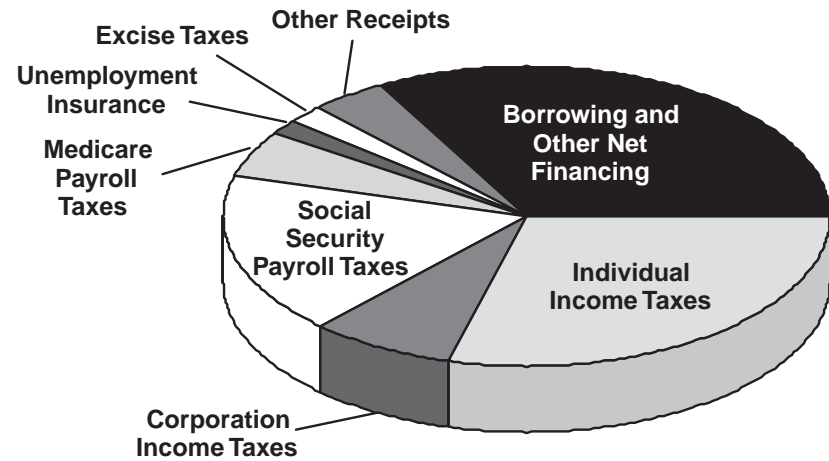


2015

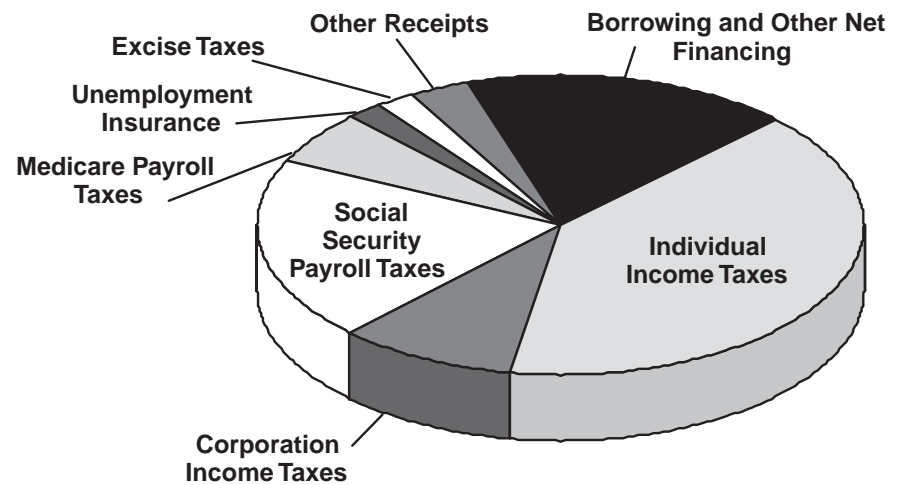


# Policy Revenues by Source

2011



2015



**Table S-5. Proposed Budget by Category as a Percent of GDP**  
(As a percent of GDP)

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	Averages	
													2011-2015	2011-2020
<b>Outlays:</b>														
Appropriated ("discretionary") programs:														
Security .....	5.5	5.8	5.8	5.1	4.7	4.5	4.4	4.3	4.2	4.1	4.0	4.0	4.9	4.5
Non-security .....	3.1	3.8	3.4	2.9	2.7	2.5	2.4	2.4	2.3	2.3	2.2	2.2	2.8	2.5
Subtotal, appropriated programs .....	8.6	9.6	9.2	8.0	7.4	7.1	6.8	6.6	6.5	6.4	6.3	6.2	7.7	7.0
Mandatory programs:														
Social Security .....	4.8	4.9	4.8	4.7	4.7	4.6	4.7	4.7	4.7	4.8	4.9	5.0	4.7	4.8
Medicare .....	3.0	3.1	3.2	3.1	3.2	3.4	3.4	3.6	3.6	3.6	3.8	4.0	3.3	3.5
Medicaid .....	1.8	1.9	1.9	1.7	1.7	1.7	1.8	1.8	1.8	1.9	2.0	2.0	1.8	1.8
Troubled Asset Relief Program (TARP) <sup>1</sup> .....	1.1	-0.5	0.1	0.1	*	*	*	*	*	*	.....	.....	*	*
Allowance for jobs initiatives .....	.....	0.1	0.2	*	*	*	.....	.....	.....	.....	.....	.....	*	*
Allowance for health reform <sup>2</sup> .....	.....	*	-*	-0.1	*	0.2	0.4	0.5	0.5	0.5	0.4	0.4	0.1	0.3
Other mandatory programs .....	4.3	5.0	4.0	3.5	3.2	3.0	2.8	2.8	2.7	2.6	2.7	2.6	3.3	3.0
Subtotal, mandatory programs .....	14.8	14.5	14.2	13.0	12.9	13.0	13.0	13.4	13.3	13.3	13.8	14.1	13.2	13.4
Net interest .....	1.3	1.3	1.6	2.1	2.5	2.8	3.0	3.1	3.2	3.3	3.4	3.5	2.4	2.9
Disaster costs <sup>3</sup> .....	.....	*	*	*	*	*	*	*	*	*	*	*	*	*
Total outlays .....	24.7	25.4	25.1	23.2	22.8	22.9	22.9	23.1	23.1	23.0	23.5	23.7	23.3	23.3
<b>Receipts:</b>														
Individual income taxes .....	6.4	6.4	7.3	8.2	8.5	8.8	9.0	9.2	9.4	9.5	9.6	9.7	8.4	8.9
Corporation income taxes .....	1.0	1.1	1.9	2.3	2.3	2.4	2.1	2.2	2.2	2.1	2.1	2.1	2.2	2.2
Social insurance and retirement receipts:														
Social Security payroll taxes .....	4.6	4.3	4.4	4.4	4.5	4.4	4.5	4.5	4.5	4.5	4.5	4.5	4.4	4.5
Medicare payroll taxes .....	1.3	1.2	1.3	1.3	1.3	1.3	1.3	1.3	1.3	1.3	1.3	1.3	1.3	1.3
Unemployment insurance .....	0.3	0.4	0.4	0.4	0.4	0.4	0.4	0.4	0.4	0.3	0.3	0.3	0.4	0.4
Other retirement .....	0.1	0.1	0.1	0.1	*	*	*	*	*	*	*	*	0.1	*
Excise taxes .....	0.4	0.5	0.5	0.5	0.5	0.5	0.5	0.4	0.4	0.4	0.4	0.4	0.5	0.4
Estate and gift taxes .....	0.2	0.1	0.2	0.1	0.1	0.1	0.1	0.1	0.2	0.2	0.2	0.2	0.1	0.2
Customs duties .....	0.2	0.2	0.2	0.2	0.2	0.2	0.2	0.2	0.2	0.2	0.2	0.2	0.2	0.2
Deposits of earnings, Federal Reserve System .....	0.2	0.5	0.5	0.4	0.3	0.3	0.2	0.2	0.2	0.2	0.2	0.2	0.4	0.3
Allowance for jobs initiatives .....	.....	-0.1	-0.2	-*	-*	-*	.....	.....	.....	.....	.....	.....	-*	-*
Allowance for health reform .....	.....	.....	0.1	0.1	0.2	0.3	0.4	0.4	0.4	0.5	0.5	0.5	0.2	0.3
Other miscellaneous receipts .....	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1
Total receipts .....	14.8	14.8	16.8	18.1	18.6	19.0	18.9	19.3	19.4	19.5	19.5	19.6	18.3	18.9
<b>Deficit .....</b>	<b>9.9</b>	<b>10.6</b>	<b>8.3</b>	<b>5.1</b>	<b>4.2</b>	<b>3.9</b>	<b>3.9</b>	<b>3.9</b>	<b>3.7</b>	<b>3.6</b>	<b>3.9</b>	<b>4.2</b>	<b>5.1</b>	<b>4.5</b>

**Table S-5. Proposed Budget by Category as a Percent of GDP—Continued**  
(As a percent of GDP)

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	Averages	
													2011–2015	2011–2020
On-budget deficit .....	10.9	11.2	8.9	5.9	5.0	4.7	4.7	4.7	4.5	4.3	4.7	4.8	5.8	5.2
Off-budget surplus (–) .....	–1.0	–0.5	–0.6	–0.7	–0.8	–0.8	–0.8	–0.9	–0.8	–0.8	–0.7	–0.6	–0.8	–0.8
Primary deficit .....	8.6	9.4	6.6	3.0	1.7	1.1	0.9	0.7	0.5	0.2	0.5	0.7	2.7	1.6
Net interest .....	1.3	1.3	1.6	2.1	2.5	2.8	3.0	3.1	3.2	3.3	3.4	3.5	2.4	2.9
Memorandum, funding (“budgetary resources”) for appropriated programs:														
Security .....	5.8	5.8	5.7	4.9	4.8	4.6	4.5	4.4	4.3	4.2	4.1	4.1	4.9	4.6
Non-security .....	4.8	3.1	2.9	2.8	2.6	2.5	2.5	2.4	2.3	2.3	2.2	2.2	2.6	2.5
Subtotal, appropriated programs .....	10.6	8.9	8.6	7.7	7.4	7.1	7.0	6.8	6.6	6.5	6.4	6.3	7.6	7.0

Note: Figures displayed in the table do not reflect the impact of any recommendations from the Fiscal Commission.

\* 0.05 percent of GDP or less.

<sup>1</sup> Outlays for TARP in 2011 and subsequent years result from obligations for the Home Affordable Modification Program, and other estimated TARP obligations incurred through October 3, 2010.

<sup>2</sup> Reflects on-budget effects only. See Table S-8 for further detail.

<sup>3</sup> These amounts represent a placeholder for major disasters requiring Federal assistance for relief and reconstruction. Such assistance might be provided in the form of discretionary or mandatory outlays or tax relief. These amounts are included as outlays for convenience.

**Table S-6. Proposed Budget by Category Adjusted for Inflation and Population Growth**  
(In billions of dollars, based on 2011 prices and population)

	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
<b>Outlays:</b>										
Appropriated ("discretionary") programs:										
Security .....	895	804	766	756	752	745	741	738	734	731
Non-security .....	520	461	430	419	413	410	407	404	403	405
Subtotal, appropriated programs .....	1,415	1,265	1,196	1,175	1,165	1,155	1,149	1,142	1,137	1,137
Mandatory programs:										
Social Security .....	730	740	756	774	794	816	840	865	891	920
Medicare .....	491	487	524	570	580	625	634	643	695	730
Medicaid .....	297	266	276	287	299	313	326	340	356	373
Troubled Asset Relief Program (TARP) <sup>1</sup> .....	11	10	7	6	3	1	*	*	.....	.....
Allowance for jobs initiatives .....	25	8	3	2	.....	.....	.....	.....	.....	.....
Allowance for health reform <sup>2</sup> .....	-7	-17	1	27	65	87	83	82	82	82
Other mandatory programs .....	619	554	517	500	484	486	475	461	486	488
Subtotal, mandatory programs .....	2,165	2,048	2,084	2,166	2,225	2,329	2,358	2,391	2,510	2,592
Net interest .....	251	333	411	467	508	542	571	596	620	643
Disaster costs <sup>3</sup> .....	3	4	4	4	4	4	4	4	4	4
Total outlays .....	3,834	3,650	3,695	3,813	3,902	4,030	4,082	4,133	4,271	4,376
<b>Receipts:</b>										
Individual income taxes .....	1,121	1,289	1,386	1,470	1,542	1,604	1,659	1,709	1,753	1,791
Corporation income taxes .....	297	356	371	408	366	388	388	384	383	385
Social insurance and retirement receipts:										
Social Security payroll taxes .....	674	700	723	741	762	787	800	813	823	830
Medicare payroll taxes .....	192	203	210	217	224	231	235	239	242	244
Unemployment insurance .....	60	66	69	71	70	68	65	62	60	59
Other retirement .....	8	8	8	8	8	8	7	7	7	7
Excise taxes .....	74	79	80	79	78	77	75	74	72	70
Estate and gift taxes .....	25	22	22	23	25	26	27	28	29	31
Customs duties .....	27	31	33	34	35	36	37	38	39	40
Deposits of earnings, Federal Reserve System .....	79	65	56	48	42	43	44	44	45	45
Allowance for jobs initiatives .....	-25	-8	-3	-2	.....	.....	.....	.....	.....	.....
Allowance for health reform <sup>2</sup> .....	16	17	37	53	66	74	78	82	86	91
Other miscellaneous receipts .....	17	17	16	16	16	16	15	15	15	15
Total receipts .....	2,567	2,845	3,009	3,167	3,233	3,358	3,431	3,495	3,554	3,607
<b>Deficit .....</b>	<b>1,267</b>	<b>805</b>	<b>686</b>	<b>647</b>	<b>669</b>	<b>672</b>	<b>652</b>	<b>638</b>	<b>716</b>	<b>768</b>

**Table S-6. Proposed Budget by Category Adjusted for Inflation and Population Growth—Continued**  
(In billions of dollars, based on 2011 prices and population)

	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
On-budget deficit .....	1,363	922	815	781	810	823	798	779	848	883
Off-budget surplus (-) .....	-96	-117	-128	-134	-141	-151	-146	-141	-131	-115
Primary deficit .....	1,016	472	275	179	161	130	81	42	97	125
Net interest .....	251	333	411	467	508	542	571	596	620	643
Memorandum, funding (“budgetary resources”) for appropriated programs:										
Security .....	879	775	773	769	769	764	760	755	751	749
Non-security .....	441	434	421	421	420	414	410	408	408	412
Subtotal, appropriated programs .....	1,320	1,209	1,194	1,190	1,189	1,178	1,169	1,163	1,159	1,160

Note: Figures displayed in the table do not reflect the impact of any recommendations from the Fiscal Commission.

\* \$500 million or less.

<sup>1</sup> Outlays for TARP in 2011 and subsequent years result from obligations for the Home Affordable Modification Program, and other estimated TARP obligations incurred through October 3, 2010.

<sup>2</sup> Reflects on-budget effects only. See Table S-8 for further detail.

<sup>3</sup> These amounts represent a placeholder for major disasters requiring Federal assistance for relief and reconstruction. Such assistance might be provided in the form of discretionary or mandatory outlays or tax relief. These amounts are included as outlays for convenience.

**Table S-7. Bridge From Budget Enforcement Act  
Baseline to Baseline Projection of Current Policy**

(Deficit increases (+) or decreases (-) in billions of dollars)

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	Totals	
													2011- 2015	2011- 2020
<b>BEA baseline deficit .....</b>	1,413	1,404	912	613	561	495	492	469	445	421	507	557	3,073	5,472
<b>Adjustments to reflect current policies:</b>														
Index to inflation the 2009 parameters of the AMT .....	.....	13	64	32	38	45	53	62	72	84	97	110	233	659
Continue the 2001 and 2003 tax cuts <sup>1</sup> .....	.....	5	135	237	266	295	318	335	352	369	386	403	1,251	3,097
Prevent reduction in Medicare physician payments ....	.....	7	22	27	32	34	35	38	40	43	48	53	150	371
Correct baseline growth rates for pay increases .....	.....	.....	-2	-3	-3	-3	-3	-3	-3	-4	-4	-4	-14	-32
Subtotal .....	.....	25	219	294	333	371	403	432	461	492	527	562	1,620	4,095
<b>Adjustment to reflect costs of possible emergencies<sup>2</sup> .....</b>														
	.....	1	3	4	4	4	5	5	5	5	5	5	21	46
<b>Adjustments to Pell Grants:</b>														
Reflect cost of funding existing maximum grant award .....	.....	.....	9	12	12	12	12	12	12	12	12	13	56	118
Remove Pell Grants from appropriated category ....	-19	-27	-27	-29	-30	-30	-31	-31	-32	-32	-32	-33	-147	-307
Add Pell Grants to mandatory category .....	19	27	27	29	30	30	31	31	32	32	32	33	147	307
Subtotal .....	.....	.....	9	12	12	12	12	12	12	12	12	13	56	118
Total program adjustments .....	.....	26	231	310	349	387	420	449	478	510	545	580	1,697	4,259
Debt service on adjustments .....	.....	*	2	11	31	51	71	94	118	146	175	209	167	909
Total adjustments .....	.....	26	233	321	379	438	491	543	597	655	720	789	1,863	5,167
<b>Baseline projection of current policy deficit .....</b>	1,413	1,430	1,145	934	940	934	983	1,013	1,042	1,077	1,227	1,346	4,936	10,640

\*\$500 million or less.

<sup>1</sup>In continuing the 2001 and 2003 tax cuts, the estate tax is maintained at its 2009 parameters.

<sup>2</sup>These amounts represent a placeholder for major disasters requiring Federal assistance for relief and reconstruction. Such assistance might be provided in the form of discretionary or mandatory outlays or tax relief. These amounts are included as outlays for convenience.

**S-8. Mandatory and Receipt Proposals**

(Deficit increases (+) or decreases (-) in millions of dollars)

	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	Totals	
												2011-2015	2011-2020
<b>Temporary Recovery Measures (emergency, exempt from PAYGO):</b>													
<b>Tax Cuts:</b>													
Extend making work pay tax credit in 2011 <sup>1</sup> .....	.....	30,132	31,075	.....	.....	.....	.....	.....	.....	.....	.....	61,207	61,207
Extend COBRA health insurance premium assistance <sup>1</sup> .....	3,188	5,237	228	.....	.....	.....	.....	.....	.....	.....	.....	5,465	5,465
Provide additional tax credits for investment in qualified property used in a qualified advanced energy manufacturing project .....	.....	284	731	1,145	1,114	539	122	-72	-114	-62	-26	3,813	3,661
Extend temporary increase in expensing for small businesses .....	706	440	-434	-268	-186	-135	-76	-43	-24	-15	-12	-583	-753
Extend temporary bonus depreciation for certain property .....	22,445	15,216	-11,912	-7,478	-5,149	-3,912	-2,580	-1,685	-1,063	-792	-744	-13,235	-20,099
Extend option for grants to States in lieu of housing tax credits <sup>1</sup> .....	2,435	1,798	-91	-269	-429	-511	-538	-538	-538	-538	-538	498	-2,192
<b>Total, tax cuts .....</b>	<b>28,774</b>	<b>53,107</b>	<b>19,597</b>	<b>-6,870</b>	<b>-4,650</b>	<b>-4,019</b>	<b>-3,072</b>	<b>-2,338</b>	<b>-1,739</b>	<b>-1,407</b>	<b>-1,320</b>	<b>57,165</b>	<b>47,289</b>
<b>Mandatory Initiatives:</b>													
Provide 6-month extension of FMAP relief to states:													
Medicaid impact .....	.....	25,500	.....	.....	.....	.....	.....	.....	.....	.....	.....	25,500	25,500
Foster care impact .....	.....	214	19	4	.....	.....	.....	.....	.....	.....	.....	237	237
Extend EUC/EB unemployment insurance benefits .....	31,000	18,000	.....	.....	.....	.....	.....	.....	.....	.....	.....	18,000	18,000
Enhance TANF emergency fund .....	508	1,357	1,363	273	.....	.....	.....	.....	.....	.....	.....	2,993	2,993
Extend ARRA suspension of SNAP time limits .....	.....	25	.....	.....	.....	.....	.....	.....	.....	.....	.....	25	25
Provide \$250 Economic Recovery Payments <sup>2</sup> ..	13,585	681	95	.....	.....	.....	.....	.....	.....	.....	.....	776	776
Interaction with the making work pay tax credit .....	-348	-1,986	-2	.....	.....	.....	.....	.....	.....	.....	.....	-1,988	-1,988
<b>Total, mandatory initiatives .....</b>	<b>44,745</b>	<b>43,791</b>	<b>1,475</b>	<b>277</b>	<b>.....</b>	<b>.....</b>	<b>.....</b>	<b>.....</b>	<b>.....</b>	<b>.....</b>	<b>.....</b>	<b>45,543</b>	<b>45,543</b>
<b>Allowance for other jobs initiatives<sup>2</sup> .....</b>	<b>24,000</b>	<b>50,000</b>	<b>16,000</b>	<b>6,000</b>	<b>4,000</b>	<b>.....</b>	<b>.....</b>	<b>.....</b>	<b>.....</b>	<b>.....</b>	<b>.....</b>	<b>76,000</b>	<b>76,000</b>
<b>Health insurance reform (allowance)<sup>2,3</sup> .....</b>	<b>5,500</b>	<b>-23,000</b>	<b>-34,500</b>	<b>-39,000</b>	<b>-27,500</b>	<b>-3,000</b>	<b>12,000</b>	<b>2,000</b>	<b>-5,500</b>	<b>-12,000</b>	<b>-19,500</b>	<b>-127,000</b>	<b>-150,000</b>
<b>Climate policy (deficit-neutral reserve)<sup>4</sup> .....</b>	<b>.....</b>	<b>.....</b>	<b>.....</b>	<b>.....</b>	<b>.....</b>	<b>.....</b>	<b>.....</b>	<b>.....</b>	<b>.....</b>	<b>.....</b>	<b>.....</b>	<b>.....</b>	<b>.....</b>

## S-8. Mandatory and Receipt Proposals—Continued

(Deficit increases (+) or decreases (-) in millions of dollars)

	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	Totals	
												2011– 2015	2011– 2020
<b>Other Tax Provisions:<sup>5</sup></b>													
<b>Tax Cuts for Families and Individuals:<sup>6</sup></b>													
Expand earned income tax credit <sup>1</sup> .....	.....	85	1,674	1,645	1,636	1,628	1,639	1,663	1,692	1,730	1,766	6,668	15,158
Expand the child and dependent care tax credit .....	.....	377	1,345	1,359	1,368	1,373	1,377	1,374	1,365	1,354	1,349	5,822	12,641
Provide for automatic enrollment in IRAs and double the tax credit for small employer plan startup costs <sup>1</sup> .....	.....	.....	506	825	876	982	1,113	1,261	1,423	1,604	1,801	3,189	10,391
Expand saver's credit <sup>1</sup> .....	.....	323	2,683	2,996	3,029	3,109	3,195	3,323	3,490	3,716	3,910	12,140	29,774
Extend American opportunity tax credit <sup>1</sup> .....	.....	951	6,875	7,444	7,815	8,400	8,841	8,632	8,738	8,870	8,907	31,485	75,473
Total, tax cuts for families and individuals .....	.....	1,736	13,083	14,269	14,724	15,492	16,165	16,253	16,708	17,274	17,733	59,304	143,437
<b>Tax Cuts for Businesses:</b>													
Eliminate capital gains taxation on small businesses .....	.....	.....	.....	.....	55	280	731	1,217	1,591	1,933	2,248	335	8,055
Make research and experimentation tax credit permanent .....	3,044	5,346	5,969	6,622	7,286	7,945	8,597	9,244	9,887	10,530	11,182	33,168	82,608
Remove cell phones from listed property .....	69	277	226	238	248	266	281	296	314	332	348	1,255	2,826
Total, tax cuts for businesses .....	3,113	5,623	6,195	6,860	7,589	8,491	9,609	10,757	11,792	12,795	13,778	34,758	93,489
<b>Continue certain expiring provisions through calendar year 2011<sup>1</sup> .....</b>	8,867	21,539	11,926	2,205	1,581	1,422	1,309	1,013	1,138	1,435	3,109	38,673	46,677
<b>Other Revenue Changes and Loophole Closers:</b>													
Reform treatment of financial institutions and products:													
Impose a financial crisis responsibility fee ...	.....	-8,000	-8,000	-9,000	-9,000	-9,000	-9,000	-9,000	-9,000	-10,000	-10,000	-43,000	-90,000
Require accrual of income on forward sale of corporate stock .....	-1	-5	-12	-19	-26	-33	-36	-38	-40	-42	-44	-95	-295
Require ordinary treatment of income from day-to-day dealer activities for certain dealers of equity options and commodities .....	-49	-169	-214	-226	-240	-254	-270	-286	-303	-321	-341	-1,103	-2,624
Modify the definition of "control" for purposes of section 249 .....	-2	-15	-30	-32	-34	-36	-38	-41	-43	-46	-48	-147	-363
Subtotal, reform treatment of financial institutions and products .....	-52	-8,189	-8,256	-9,277	-9,300	-9,323	-9,344	-9,365	-9,386	-10,409	-10,433	-44,345	-93,282
Reinstate Superfund taxes .....	.....	-1,203	-1,608	-1,729	-1,837	-1,921	-1,995	-2,068	-2,129	-2,196	-2,239	-8,298	-18,925
Repeal LIFO method of accounting for inventories .....	.....	.....	-2,667	-6,007	-7,070	-7,120	-7,162	-7,224	-7,207	-7,278	-7,350	-22,864	-59,085
Repeal gain limitation for dividends received in reorganization exchanges .....	.....	-46	-77	-78	-78	-81	-83	-85	-86	-86	-88	-360	-788



## S-8. Mandatory and Receipt Proposals—Continued

(Deficit increases (+) or decreases (-) in millions of dollars)

	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	Totals	
												2011- 2015	2011- 2020
Reform U.S. international tax system:													
Defer deduction of interest expense related to deferred income .....	.....	-2,024	-3,357	-3,343	-3,350	-3,434	-3,520	-3,572	-1,803	-613	-626	-15,508	-25,642
Reform foreign tax credit: Determine the foreign tax credit on a pooling basis .....	.....	-1,928	-3,198	-3,184	-3,191	-3,271	-3,353	-3,403	-3,439	-3,462	-3,532	-14,772	-31,961
Reform foreign tax credit: Prevent splitting of foreign income and foreign taxes .....	.....	-1,226	-2,223	-2,494	-2,707	-2,875	-3,006	-3,106	-3,186	-3,253	-3,327	-11,525	-27,403
Tax currently excess returns associated with transfers of intangibles offshore .....	.....	-635	-1,580	-1,573	-1,577	-1,616	-1,657	-1,681	-1,699	-1,711	-1,745	-6,981	-15,474
Limit shifting of income through intangible property transfers .....	.....	-12	-32	-54	-78	-104	-131	-159	-189	-220	-254	-280	-1,233
Disallow the deduction for excess nontaxed reinsurance premiums paid to affiliates .....	.....	-22	-53	-54	-54	-50	-50	-54	-58	-60	-64	-233	-519
Limit earnings stripping by expatriated entities .....	.....	-211	-352	-353	-356	-368	-379	-385	-390	-393	-402	-1,640	-3,589
Repeal 80/20 company rules .....	.....	-83	-111	-111	-112	-116	-120	-122	-123	-124	-127	-533	-1,149
Prevent the use of equity swaps to avoid dividend withholding taxes .....	-219	-275	-135	-91	-94	-96	-97	-102	-109	-115	-123	-691	-1,237
Modify tax rules for dual capacity taxpayers .....	.....	-381	-676	-734	-788	-846	-907	-972	-1,044	-1,121	-1,080	-3,425	-8,549
Combat under-reporting of income on accounts and entities in offshore jurisdictions .....	-27	-72	-161	-716	-919	-447	-381	-549	-686	-740	-762	-2,315	-5,433
Subtotal, reform U.S. international tax system .....	-246	-6,869	-11,878	-12,707	-13,226	-13,223	-13,601	-14,105	-12,726	-11,812	-12,042	-57,903	-122,189
Eliminate fossil fuel tax preferences:													
Oil and gas company preferences:													
Repeal enhanced oil recovery credit <sup>7</sup> .....	.....	.....	.....	.....	.....	.....	.....	.....	.....	.....	.....	.....	.....
Repeal credit for oil and gas produced from marginal wells <sup>7</sup> .....	.....	.....	.....	.....	.....	.....	.....	.....	.....	.....	.....	.....	.....
Repeal expensing of intangible drilling costs .....	.....	-1,202	-1,582	-1,089	-914	-848	-694	-482	-374	-344	-310	-5,635	-7,839
Repeal deduction for tertiary injectants .....	.....	-5	-9	-9	-8	-7	-6	-6	-5	-6	-6	-38	-67
Repeal exception to passive loss limitations for working interests in oil and natural gas properties .....	.....	-20	-24	-19	-18	-17	-17	-17	-16	-16	-16	-98	-180
Repeal percentage depletion for oil and natural gas wells .....	.....	-522	-895	-933	-969	-1,009	-1,052	-1,095	-1,141	-1,184	-1,226	-4,328	-10,026

## S-8. Mandatory and Receipt Proposals—Continued

(Deficit increases (+) or decreases (-) in millions of dollars)

	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	Totals	
												2011- 2015	2011- 2020
Repeal domestic manufacturing tax deduction for oil and natural gas companies .....	.....	-851	-1,470	-1,559	-1,650	-1,742	-1,831	-1,920	-2,007	-2,096	-2,188	-7,272	-17,314
Increase geological and geophysical amortization period for independent producers to seven years .....	.....	-44	-160	-246	-231	-177	-122	-67	-28	-17	-18	-858	-1,110
Subtotal, oil and gas company preferences .....	.....	-2,644	-4,140	-3,855	-3,790	-3,800	-3,722	-3,587	-3,571	-3,663	-3,764	-18,229	-36,536
Coal tax preferences:													
Repeal expensing of exploration and development costs .....	.....	-32	-55	-49	-45	-45	-44	-40	-37	-34	-32	-226	-413
Repeal percentage depletion for hard mineral fossil fuels .....	.....	-57	-98	-102	-106	-109	-111	-115	-119	-122	-123	-472	-1,062
Repeal capital gains treatment for royalties .....	-10	-18	-25	-48	-67	-78	-87	-95	-103	-111	-119	-236	-751
Repeal domestic manufacturing deduction for hard mineral fossil fuels .....	.....	-3	-5	-5	-5	-6	-6	-6	-7	-7	-7	-24	-57
Subtotal, coal tax preferences .....	-10	-110	-183	-204	-223	-238	-248	-256	-266	-274	-281	-958	-2,283
Subtotal, eliminate fossil fuel tax preferences .....	-10	-2,754	-4,323	-4,059	-4,013	-4,038	-3,970	-3,843	-3,837	-3,937	-4,045	-19,187	-38,819
Tax carried interest as ordinary income .....	.....	-1,452	-3,289	-3,914	-3,741	-3,176	-2,534	-1,975	-1,530	-1,355	-1,011	-15,572	-23,977
Modify cellulosic biofuel producer credit .....	-784	-6,569	-8,058	-4,901	-2,659	-1,491	-309	.....	.....	.....	.....	-23,678	-23,987
Eliminate advanced earned income tax credit <sup>1</sup> .....	.....	-120	-72	-70	-69	-68	-69	-69	-72	-74	-77	-399	-760
Deny deduction for punitive damages .....	.....	.....	-22	-32	-33	-34	-35	-36	-38	-38	-39	-121	-307
Repeal lower-of-cost-or-market inventory accounting method .....	.....	.....	-286	-1,423	-2,045	-1,402	-1,127	-283	-296	-309	-323	-5,156	-7,494
Make unemployment insurance surtax permanent .....	.....	.....	-1,458	-1,501	-1,539	-1,571	-1,596	-1,616	-1,631	-1,642	-1,642	-6,069	-14,196
Reduce the tax gap and make reforms:													
Expand information reporting:													
Require information reporting on payments to corporations .....	.....	-84	-612	-777	-924	-983	-1,040	-1,095	-1,152	-1,212	-1,275	-3,380	-9,154
Require information reporting for rental property expense payments .....	.....	-179	-267	-281	-296	-312	-327	-342	-357	-372	-387	-1,335	-3,120
Require information reporting for private separate accounts of life insurance companies .....	.....	-1	-2	-3	-4	-4	-6	-7	-8	-10	-13	-14	-58
Require a certified Taxpayer Identification Number for contractors .....	.....	-17	-44	-63	-72	-76	-79	-83	-86	-90	-94	-272	-704
Require increased information reporting for certain government payments .....	.....	-25	-70	-58	-28	-30	-32	-34	-35	-37	-39	-211	-388
Increase information return penalties .....	.....	-20	-34	-35	-35	-36	-42	-43	-43	-44	-44	-160	-376
Subtotal, expand information reporting .....	.....	-326	-1,029	-1,217	-1,359	-1,441	-1,526	-1,604	-1,681	-1,765	-1,852	-5,372	-13,800

## S-8. Mandatory and Receipt Proposals—Continued

(Deficit increases (+) or decreases (-) in millions of dollars)

	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	Totals		
												2011- 2015	2011- 2020	
Improve compliance by businesses:														
Require electronic filing by certain large organizations .....	.....	.....	.....	.....	.....	.....	.....	.....	.....	.....	.....	.....	.....	.....
Implement standards clarifying when employee leasing companies can be held liable for their clients' Federal employment taxes .....	.....	-4	-6	-6	-7	-7	-7	-8	-8	-9	-9	-30	-71	
Strengthen rules pertaining to classification of employees as independent contractors .....	.....	-11	-214	-543	-688	-766	-848	-933	-1,020	-1,112	-1,208	-2,222	-7,343	
Subtotal, improve compliance by businesses .....	.....	-15	-220	-549	-695	-773	-855	-941	-1,028	-1,121	-1,217	-2,252	-7,414	
Strengthen tax administration:														
Codify "economic substance doctrine" ...	.....	-23	-77	-157	-272	-366	-476	-593	-682	-758	-838	-895	-4,242	
Allow assessment of criminal restitution as tax .....	.....	.....	-3	-4	-4	-4	-4	-4	-4	-4	-4	-15	-35	
Revise offer-in-compromise application rules .....	-1	-3	-3	-3	-3	-3	-3	-3	-3	-3	-4	-15	-31	
Expand IRS access to information in the National Directory of New Hires for tax administration purposes .....	.....	.....	.....	.....	.....	.....	.....	.....	.....	.....	.....	.....	.....	
Make repeated willful failure to file a tax return a felony .....	.....	.....	.....	.....	-1	-1	-1	-1	-2	-2	-2	-2	-10	
Facilitate tax compliance with local jurisdictions .....	.....	.....	.....	.....	.....	-1	-1	-1	-1	-1	-1	-1	-6	
Extend statute of limitations where State adjustment affects Federal tax liability .....	.....	-3	-4	-4	-4	-4	-5	-5	-5	-5	-6	-19	-45	
Improve investigative disclosure statute ...	.....	.....	.....	.....	-1	-1	-1	-1	-2	-2	-2	-2	-10	
Subtotal, strengthen tax administration .....	-1	-29	-87	-168	-285	-380	-491	-608	-699	-775	-857	-949	-4,379	
Expand penalties:														
Clarify the bad check penalty applies to electronic checks and other payment forms .....	.....	-1	-2	-2	-2	-3	-3	-3	-3	-4	-4	-10	-27	
Impose a penalty on failure to comply with electronic filing requirements ...	.....	.....	.....	.....	.....	-1	-1	-1	-2	-2	-2	-1	-9	
Subtotal, expand penalties .....	.....	-1	-2	-2	-2	-4	-4	-4	-5	-6	-6	-11	-36	
Modify estate and gift tax valuation discounts and make other reforms:														
Require consistent valuation for transfer and income tax purposes .....	-40	-135	-171	-182	-192	-204	-216	-229	-243	-258	-273	-884	-2,103	
Modify rules on valuation discounts .....	.....	-666	-1,413	-1,531	-1,671	-1,818	-1,972	-2,135	-2,305	-2,484	-2,672	-7,099	-18,667	

## S-8. Mandatory and Receipt Proposals—Continued

(Deficit increases (+) or decreases (-) in millions of dollars)

	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	Totals	
												2011– 2015	2011– 2020
Require a minimum term for grantor retained annuity trusts (GRATs) .....	.....	-15	-46	-93	-160	-231	-308	-389	-477	-570	-670	-545	-2,959
Subtotal, modify estate and gift tax valuation discounts and make other reforms .....	-40	-816	-1,630	-1,806	-2,023	-2,253	-2,496	-2,753	-3,025	-3,312	-3,615	-8,528	-23,729
Subtotal, reduce the tax gap and make reforms .....	-41	-1,187	-2,968	-3,742	-4,364	-4,851	-5,372	-5,910	-6,438	-6,979	-7,547	-17,112	-49,358
Reform treatment of insurance institutions and products:													
Modify rules that apply to sales of life insurance contracts .....	.....	-22	-71	-84	-101	-117	-136	-156	-179	-204	-233	-395	-1,303
Modify dividends-received deduction for life insurance company separate accounts ...	.....	-149	-379	-407	-432	-441	-468	-492	-511	-512	-515	-1,808	-4,306
Expand pro rata interest expense disallowance for corporate-owned life insurance .....	.....	-20	-87	-183	-276	-437	-659	-910	-1,293	-1,731	-2,188	-1,003	-7,784
Permit partial annuitization of a nonqualified annuity contract .....	.....	-5	-21	-39	-59	-81	-105	-132	-160	-192	-226	-205	-1,020
Subtotal, reform treatment of life insurance and products .....	.....	-196	-558	-713	-868	-1,076	-1,368	-1,690	-2,143	-2,639	-3,162	-3,411	-14,413
Total, other revenue changes and loophole closers .....	-1,133	-28,585	-45,520	-50,153	-50,842	-49,375	-48,565	-48,269	-47,519	-48,754	-49,998	-224,475	-467,580
<b>Upper-Income Tax Provisions:</b>													
Upper-income tax provisions devoted to deficit reduction:													
Expand the 28-percent rate and reinstate the 36-percent and 39.6-percent rates for those taxpayers with income over \$250,000 (married) and \$200,000 (single):													
PAYGO .....	.....	698	1,075	1,211	1,349	1,479	1,617	1,757	1,899	2,035	2,175	5,812	15,295
Non-PAYGO .....	.....	-15,207	-27,292	-30,506	-33,905	-37,155	-40,426	-43,717	-47,034	-50,434	-54,058	-144,065	-379,734
Reinstate the personal exemption phaseout and limitation on itemized deductions for those taxpayers with income over \$250,000 (married) and \$200,000 (single) (non-PAYGO) .....	.....	-6,840	-14,925	-17,119	-18,991	-20,808	-22,571	-24,324	-26,054	-27,687	-29,170	-78,683	-208,489
Impose 20-percent tax rate on capital gains and dividends for those taxpayers with income over \$250,000 (married) and \$200,000 (single) (non-PAYGO) .....	-1,344	-12,165	263	-3,315	-8,230	-11,372	-12,370	-13,288	-14,162	-14,973	-15,752	-34,819	-105,364
Subtotal, upper-income provisions devoted to deficit reduction .....	-1,344	-33,514	-40,879	-49,729	-59,777	-67,856	-73,750	-79,572	-85,351	-91,059	-96,805	-251,755	-678,292

## S-8. Mandatory and Receipt Proposals—Continued

(Deficit increases (+) or decreases (-) in millions of dollars)

	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	Totals	
												2011- 2015	2011- 2020
Limit the tax rate at which itemized deductions reduce tax liability to 28 percent .....	.....	-7,896	-21,582	-24,500	-27,019	-29,351	-31,570	-33,938	-36,268	-38,426	-40,625	-110,348	-291,175
Total, upper-income tax provisions .....	-1,344	-41,410	-62,461	-74,229	-86,796	-97,207	-105,320	-113,510	-121,619	-129,485	-137,430	-362,103	-969,467
<b>Trade Initiatives:</b>													
Promote trade .....	.....	145	430	552	606	647	680	705	729	753	777	2,380	6,024
<b>Other Initiatives:</b>													
Extend and modify the New Markets tax credit .....	.....	113	229	345	430	480	511	510	441	279	103	1,597	3,441
Reform and extend build America bonds <sup>1</sup> .....	.....	-8	3	3	3	4	4	4	4	4	3	5	24
Total, other initiatives .....	.....	105	232	348	433	484	515	514	445	283	106	1,602	3,465
<b>Mandatory Initiatives and Savings:<sup>8</sup></b>													
<b>Agriculture:</b>													
Enact Animal Plant and Health Inspection Service (APHIS) fees .....	.....	-20	-27	-27	-28	-29	-30	-31	-32	-33	-34	-131	-291
Enact Food Safety and Inspection Service (FSIS) performance fee .....	.....	-11	-13	-13	-13	-14	-14	-14	-14	-15	-15	-64	-136
Enact Grain Inspection, Packers, and Stockyards Administration (GIPSA) fees .....	.....	-29	-30	-31	-31	-31	-32	-32	-32	-33	-34	-152	-315
Enact Natural Resources Conservation Service (NRCS) fee .....	.....	-19	-19	-19	-19	-19	-19	-19	-19	-19	-19	-95	-190
Eliminate Commodity Storage payments .....	.....	-2	.....	.....	.....	.....	.....	.....	.....	.....	.....	-2	-2
Reduce commodity payments to wealthy farmers ...	.....	-1	-172	-201	-241	-245	-258	-262	-277	-297	-309	-860	-2,263
Reauthorize Child Nutrition programs .....	.....	860	1,000	1,000	1,000	1,000	1,000	1,000	1,000	1,000	1,000	4,860	9,860
Reform Market Access Program .....	.....	-8	-38	-40	-40	-40	-40	-40	-40	-40	-40	-166	-366
Total, Agriculture .....	.....	770	701	669	628	622	607	602	586	563	549	3,390	6,297
<b>Commerce:</b>													
Eliminate grants to manufacturers of worsted wool ...	.....	-5	-5	-5	-5	-5	.....	.....	.....	.....	.....	-25	-25
<b>Corps of Engineers:</b>													
Support capital investment in the inland waterways (receipt effect) <sup>2</sup> .....	.....	.....	-196	-163	-187	-129	-100	-72	-70	-68	-68	-675	-1,053
<b>Defense:</b>													
Implement concurrent receipt policy:													
Effect on military retirement .....	.....	217	346	435	511	531	541	550	560	570	581	2,040	4,842
Accrual payments to the Military Retirement Fund (non-PAYGO) .....	.....	408	395	406	416	426	440	455	470	486	503	2,051	4,405

**S-8. Mandatory and Receipt Proposals—Continued**

(Deficit increases (+) or decreases (-) in millions of dollars)

	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	Totals	
												2011–2015	2011–2020
Military Retirement Fund offsetting receipts for concurrent receipt accruals (non-PAYGO) .....	.....	-408	-395	-406	-416	-426	-440	-455	-470	-486	-503	-2,051	-4,405
Payments to Military Retirement Fund (non-PAYGO) .....	.....	469	487	505	524	604	627	651	675	700	727	2,589	5,969
Military Retirement Fund offsetting receipts (non-PAYGO) .....	.....	-469	-487	-505	-524	-604	-627	-651	-675	-700	-727	-2,589	-5,969
Provide additional accrual payments to Medicare/Eligible Retiree Health Care Fund (non-PAYGO) ...	.....	-143	.....	.....	.....	.....	.....	.....	.....	.....	.....	-143	-143
Total, Defense .....	.....	74	346	435	511	531	541	550	560	570	581	1,897	4,699
Education:													
Make Pell Grant funding mandatory and increase and index maximum awards .....	2	825	2,603	2,942	6,581	5,183	6,616	8,154	9,818	11,873	14,031	18,134	68,626
Eliminate entitlements for financial intermediaries under the Family Federal Education Loan Program .....	-2,266	-8,034	-6,527	-4,458	-3,098	-2,975	-3,184	-3,414	-3,636	-3,840	-4,129	-25,092	-43,294
Expand income-based repayment options for Federal student loans .....	1,692	448	512	551	586	644	708	774	842	1,158	1,265	2,741	7,487
Extend mandatory funding for Historically Black Colleges and Universities and other Minority-Serving Institutions .....	13	186	232	255	255	255	255	255	255	255	255	1,183	2,458
Create a new Graduation Promise Grants program to strengthen high schools .....	20	140	260	380	260	140	.....	.....	.....	.....	.....	1,180	1,180
Create a new Early Learning Challenge Fund .....	31	456	588	899	966	1,000	1,000	1,000	1,000	1,000	1,000	3,909	8,909
Create a new Access and Completion Fund program .....	117	583	700	700	700	583	117	.....	.....	.....	.....	3,266	3,383
Provide mandatory funding for community colleges to support the American Graduation Initiative ..	3	541	991	765	958	793	950	950	950	950	950	4,046	8,796
Modernize Perkins loans .....	.....	-736	-709	-614	-563	-583	-589	-539	-468	-396	-274	-3,205	-5,471
Total, Education .....	-388	-5,592	-1,351	1,420	6,645	5,039	5,873	7,180	8,761	11,000	13,098	6,162	52,074
Energy:													
Repeal ultra-deepwater oil and gas research and development program .....	.....	-20	-40	-50	-50	-30	-10	.....	.....	.....	.....	-190	-200
Environmental Protection Agency:													
Enact pesticide and pre-manufacture notification (PMN) fees .....	.....	-50	-54	-80	-83	-89	-89	-92	-92	-95	-95	-356	-819
Health and Human Services (HHS):													
Expand child care entitlement to States .....	.....	502	753	961	1,115	1,106	1,142	1,226	1,314	1,403	1,493	4,437	11,015

## S-8. Mandatory and Receipt Proposals—Continued

(Deficit increases (+) or decreases (-) in millions of dollars)

	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	Totals	
												2011- 2015	2011- 2020
Extend ARRA child support enforcement incentive match provision .....	.....	555	114	.....	.....	.....	.....	.....	.....	.....	.....	669	669
Create a LIHEAP trigger .....	.....	1,460	1,475	1,115	690	373	285	258	250	250	250	5,113	6,406
Continue child welfare study .....	.....	3	2	1	.....	.....	.....	.....	.....	.....	.....	6	6
Expand CMS program integrity authority .....	.....	-109	-213	-1,121	-1,250	-1,418	-1,564	-1,660	-1,784	-1,912	-2,047	-4,111	-13,078
Extend TANF supplemental grants .....	.....	251	64	4	.....	.....	.....	.....	.....	.....	.....	319	319
Establish Fatherhood, Marriage, and Families Innovation Fund .....	.....	-118	220	148	100	.....	.....	.....	.....	.....	.....	350	350
Improve child support enforcement tools .....	.....	1	-2	-2	-2	-2	-2	-2	-2	-2	-2	-7	-17
Outyear costs of extending TANF supplemental grants .....	.....	.....	251	315	319	319	319	319	319	319	319	1,204	2,799
Reauthorize the Court Improvement Program .....	.....	1	4	16	18	20	19	16	4	2	.....	59	100
Support teen pregnancy prevention .....	.....	20	42	48	49	50	50	50	50	50	50	209	459
Total, HHS .....	.....	2,566	2,710	1,485	1,039	448	249	207	151	110	63	8,248	9,028
Homeland Security:													
Eliminate grants to manufacturers of worsted wool ....	.....	5	5	5	5	.....	.....	.....	.....	.....	.....	20	20
Housing and Urban Development:													
Provide funding for the Affordable Housing Trust Fund .....	.....	20	140	250	250	240	100	.....	.....	.....	.....	900	1,000
Interior:													
Increase fees for migratory bird hunting and conservation stamps <sup>2</sup> .....	.....	-4	.....	.....	.....	.....	.....	.....	.....	.....	.....	-4	-4
Increase return from minerals on Federal lands:													
End Abandoned Mine Lands (AML) payments to certified States .....	.....	-115	-171	-177	-176	-97	-72	-75	-123	-140	-95	-736	-1,241
Impose fee on nonproducing oil and gas leases .....	.....	-8	-22	-38	-53	-67	-80	-97	-114	-132	-149	-188	-760
Repeal Energy Policy Act fee prohibition and mandatory permit funds .....	.....	.....	-22	-22	-21	-20	.....	.....	.....	.....	.....	-85	-85
Reauthorize Federal land sales/acquisition law (FLTFA) .....	.....	-4	-6	-11	-12	-3	.....	.....	.....	.....	.....	-36	-36
Repeal geothermal payments to counties under EAct .....	.....	-8	-8	-8	-8	-8	-8	-8	-8	-8	-8	-40	-80
Return to net receipts sharing for energy minerals .....	.....	.....	-45	-45	-47	-51	-50	-51	-51	-54	-56	-188	-450
Reserve funds for insular affairs assistance .....	.....	21	21	21	21	16	16	16	16	16	15	100	179
Total, Interior .....	.....	-118	-253	-280	-296	-230	-194	-215	-280	-318	-293	-1,177	-2,477

## S-8. Mandatory and Receipt Proposals—Continued

(Deficit increases (+) or decreases (-) in millions of dollars)

	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	Totals		
												2011– 2015	2011– 2020	
<b>Labor:</b>														
Implement unemployment insurance integrity legislation: <sup>2,9</sup>														
PAYGO .....	.....	.....	-190	-218	-162	-164	-179	-202	-114	-199	-214	-734	-1,642	
Non-PAYGO .....	.....	.....	-74	-148	-138	-117	-34	83	-377	26	71	-477	-708	
Reform FECA program .....	.....	-10	-14	-7	-10	-20	-29	-39	-50	-60	-71	-61	-310	
Extend foreign labor certification fees .....	.....	.....	.....	1	17	18	18	20	20	20	21	36	135	
Reform Trade Adjustment Assistance .....	.....	145	564	796	1,044	948	884	846	832	847	879	3,497	7,785	
Total, Labor .....	.....	135	286	424	751	665	660	708	311	634	686	2,261	5,260	
<b>State:</b>														
Change retention policy for consular fees (receipt effect) <sup>2</sup> .....	.....	782	810	825	840	857	873	891	909	927	946	4,114	8,660	
<b>Treasury:</b>														
Levy payments to Federal contractors with delinquent tax debt:														
Authorize post-levy due process (receipt effect) <sup>2</sup> .....	.....	-77	-115	-119	-124	-109	-113	-118	-122	-127	-132	-544	-1,156	
Increase levy authority to 100 percent for vendor payments (receipt effect) <sup>2</sup> .....	.....	-61	-87	-86	-90	-78	-82	-85	-88	-92	-96	-402	-845	
Revise terrorism risk insurance program <sup>2</sup> .....	.....	-26	-42	-102	-134	-74	55	134	-39	-9	-12	-378	-249	
Offset tax refunds to collect delinquent taxes for out-of-state residents .....	.....	.....	.....	.....	.....	.....	.....	.....	.....	.....	.....	.....	.....	
Establish FMS debt collection fee .....	.....	.....	.....	.....	.....	.....	.....	.....	.....	.....	.....	.....	.....	
Restructure assistance to New York City (NYC):														
Provide tax incentives for transportation infrastructure (receipt effect) <sup>2</sup> .....	.....	200	200	200	200	200	200	200	200	200	200	1,000	2,000	
Total, Treasury .....	.....	36	-44	-107	-148	-61	60	131	-49	-28	-40	-324	-250	
<b>Veterans Affairs:</b>														
Implement concurrent receipt policy:														
Effect on Veterans disability payments .....	.....	47	49	51	53	54	54	54	53	53	52	254	520	
Extend VBA pension limitation .....	.....	.....	-559	-571	-584	-597	-611	.....	.....	.....	.....	-2,311	-2,922	
Medicaid impact .....	.....	.....	313	326	339	353	367	.....	.....	.....	.....	1,331	1,698	
Reform criteria for special monthly pension .....	.....	-3	-6	-10	-13	-16	-20	-23	-27	-30	-33	-48	-181	
Extend VBA authority for use of HHS data .....	.....	.....	2	1	.....	-1	-2	-3	-4	-5	-5	2	-17	
Extend veterans income verification .....	.....	.....	20	-7	-13	-20	-27	.....	.....	.....	.....	-20	-47	
Provide authority for vendee loan pooling .....	.....	.....	-86	-99	-5	.....	.....	.....	.....	.....	.....	-190	-190	
Total, Veterans Affairs .....	.....	44	-267	-309	-223	-227	-239	28	22	18	14	-982	-1,139	



### S-8. Mandatory and Receipt Proposals—Continued

(Deficit increases (+) or decreases (-) in millions of dollars)

	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	Totals	
												2011-2015	2011-2020
<b>Federal Communications Commission:</b>													
Auction domestic satellite spectrum .....	.....	-100	-75	-25	.....	.....	.....	.....	.....	.....	.....	-200	-200
Provide permanent auction authority .....	.....	.....	.....	-200	-200	-200	-200	-200	-200	-200	-200	-600	-1,600
Enact spectrum license user fee .....	-50	-200	-300	-425	-550	-550	-550	-550	-550	-550	-550	-2,025	-4,775
Eliminate Telecommunications Development Fund ....	-3	-7	-7	-7	-6	-6	-6	-6	-6	-6	-6	-33	-63
Total, Federal Communications Commission .....	-53	-307	-382	-657	-756	-756	-756	-756	-756	-756	-756	-2,858	-6,638
<b>Social Security Administration:</b>													
Require States and localities to provide pension information (non-PAYGO) .....	.....	.....	.....	.....	-172	-375	-492	-523	-478	-452	-417	-547	-2,909
Revert to Quarterly Wage Reporting (non-PAYGO) .....	.....	20	30	100	.....	.....	.....	.....	.....	.....	.....	150	150
Total, Social Security Administration .....	.....	20	30	100	-172	-375	-492	-523	-478	-452	-417	-397	-2,759
<b>Other Independent Agencies:</b>													
Reform financial regulatory system .....	.....	867	1,595	2,204	2,583	2,893	3,052	2,397	1,855	1,433	1,141	10,142	20,020
Reflect discrimination claims settlement (non-PAYGO) .....	690	230	230	.....	.....	.....	.....	.....	.....	.....	.....	460	460
Total, other independent agencies .....	690	1,097	1,825	2,204	2,583	2,893	3,052	2,397	1,855	1,433	1,141	10,602	20,480
<b>Multi-Agency:</b>													
<b>Fund Cobell settlement costs:</b>													
PAYGO .....	100	400	400	200	200	200	200	200	100	.....	.....	1,400	1,900
Non-PAYGO .....	1,412	.....	.....	.....	.....	.....	.....	.....	.....	.....	.....	.....	.....
Implement program integrity allocation adjustments (non-PAYGO) <sup>2</sup> .....	.....	-1,864	-4,555	-7,005	-9,452	-12,507	-15,807	-17,939	-19,448	-21,138	-22,506	-35,383	-132,221
Exclude refundable tax credits from means-tested programs .....	26	26	26	25	25	25	24	23	23	22	22	127	241
Reform asset limits in means-tested programs .....	.....	426	813	1,145	1,090	1,027	982	965	973	986	986	4,501	9,393
Total, multi-agency .....	1,538	-1,012	-3,316	-5,635	-8,137	-11,255	-14,601	-16,751	-18,352	-20,130	-21,498	-29,355	-120,687
<b>Outyear PAYGO Impact of Changes in Mandatory Programs included in Appropriations Language:</b>													
Justice, Crime Victims Fund Obligation Delay .....	.....	.....	2,731	1,366	455	.....	.....	.....	.....	.....	.....	4,552	4,552
<b>Total, mandatory and receipt proposals .....</b>	<b>114,309</b>	<b>81,497</b>	<b>-69,867</b>	<b>-137,843</b>	<b>-137,205</b>	<b>-128,927</b>	<b>-121,145</b>	<b>-138,590</b>	<b>-152,488</b>	<b>-165,698</b>	<b>-178,834</b>	<b>-392,346</b>	<b>-1,149,100</b>

Note: For receipt effects, positive figures indicate lower receipts. For outlay effects, positive figures indicate higher outlays. For net costs, positive figures indicate higher deficits.

Note: Figures displayed in the table do not reflect the impact of any recommendations from the Fiscal Commission.

## S-8. Mandatory and Receipt Proposals—Continued

(Deficit increases (+) or decreases (-) in millions of dollars)

<sup>1</sup>The estimates for this proposal include effects on outlays. The outlay effects included in the totals above are listed below:

	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	2011– 2015	2011– 2020
Extend making work pay tax credit in 2011 .....	.....	703	21,265	.....	.....	.....	.....	.....	.....	.....	.....	21,968	21,968
Extend COBRA health insurance premium assistance .....	319	524	23	.....	.....	.....	.....	.....	.....	.....	.....	547	547
Extend option for grants to States in lieu of housing tax credits .....	2,435	1,815	.....	.....	.....	.....	.....	.....	.....	.....	.....	1,815	1,815
Expand earned income tax credit .....	.....	83	1,667	1,635	1,628	1,622	1,634	1,659	1,689	1,726	1,762	6,635	15,105
Expand child and dependent care tax credit .....	.....	.....	399	406	403	398	403	406	408	407	409	1,606	3,639
Provide for automatic enrollment in IRAs and double the tax credit for small employer plan startup costs .....	.....	.....	83	146	149	158	177	200	223	250	281	536	1,667
Expand saver's credit .....	.....	570	3,715	1,402	1,369	1,366	1,349	1,337	1,339	1,340	1,353	8,422	15,140
Provide American opportunity tax credit .....	.....	.....	2,941	3,058	3,146	3,268	3,441	3,363	3,330	3,310	3,302	12,413	29,159
Continue certain expiring provisions through calendar year 2011 .....	66	91	23	.....	.....	.....	.....	.....	.....	.....	.....	114	114
Eliminate advanced earned income tax credit .....	.....	-120	-72	-70	-69	-68	-69	-69	-72	-74	-77	-399	-760
Reform and extend build America bonds .....	.....	266	1,216	2,630	4,108	5,608	7,105	8,595	10,078	11,554	13,023	13,828	64,183
Total outlay effects of receipt proposals .....	2,820	3,932	31,260	9,207	10,734	12,352	14,040	15,491	16,995	18,513	20,053	67,485	152,577

<sup>2</sup>The estimates for this proposal include effects on receipts. The receipt effects included in the totals above are listed below.

	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	2011– 2015	2011– 2020
Provide \$250 economic recovery payments .....	38	-1,959	.....	.....	.....	.....	.....	.....	.....	.....	.....	-1,959	-1,959
Jobs initiatives allowance .....	12,000	25,000	8,000	3,000	2,000	.....	.....	.....	.....	.....	.....	38,000	38,000
Health insurance allowance .....	.....	-16,000	-17,500	-40,500	-57,000	-75,500	-89,500	-98,000	-106,500	-116,000	-126,500	-206,500	-743,000
Preserve cost-sharing of inland waterways capital costs .....	.....	.....	-196	-163	-187	-129	-100	-72	-70	-68	-68	-675	-1,053
Increase fees for migratory bird hunting and conservation stamps .....	.....	-14	-14	-14	-14	-14	-14	-14	-14	-14	-14	-70	-140
Implement unemployment insurance integrity legislation:													
PAYGO .....	.....	.....	-39	-40	-27	-32	-49	-72	19	-62	-73	-138	-375
Non-PAYGO .....	.....	.....	-3	-2	11	36	124	247	-208	200	252	42	657
Change retention policy for passport application fees .....	.....	782	810	825	840	857	873	891	909	927	946	4,114	8,660
Authorize post-levy due process .....	.....	-77	-115	-119	-124	-109	-113	-118	-122	-127	-132	-544	-1,156
Increase levy authority to 100 percent for vendor payments .....	.....	-61	-87	-86	-90	-78	-82	-85	-88	-92	-96	-402	-845
Revise terrorism risk insurance program .....	.....	.....	21	18	45	99	173	205	6	21	15	183	603

## S-8. Mandatory and Receipt Proposals—Continued

(Deficit increases (+) or decreases (-) in millions of dollars)

	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	2011– 2015	2011– 2020
Restructure assistance to NYC: Provide tax incentives for transportation infrastructure .....	.....	200	200	200	200	200	200	200	200	200	200	1,000	2,000
Implement program integrity allocation adjustments – IRS .....	.....	-385	-1,164	-2,355	-3,955	-6,015	-7,987	-9,238	-9,931	-10,378	-10,809	-13,874	-62,217
Total receipt effects of mandatory proposals ...	12,038	7,486	-10,087	-39,236	-58,301	-80,685	-96,475	-106,056	-115,799	-125,393	-136,279	-180,823	-760,825

<sup>3</sup> Allowance reflects the average budget impacts of the House- and Senate-passed health care reform bills, extrapolated to 2020 and adjusted to remove the effects of four provisions already included explicitly as 2011 Budget proposals. The four adjustments are for proposals to require information reporting on payments to corporations, codify the economic substance doctrine, modify cellulosic biofuel producer credit, and extend FMAP relief to States.

<sup>4</sup> A comprehensive market-based climate change policy will be deficit neutral because proceeds from emissions allowances will be used to compensate vulnerable families, communities, and businesses during the transition to a clean energy economy. Receipts will also be reserved for investments to reduce greenhouse gas emissions, including support of clean energy technologies, and in adapting to the impacts of climate change, both domestically and in developing countries.

<sup>5</sup> Receipt effects unless otherwise noted.

<sup>6</sup> The Administration continues to support expanding refundability of the child tax credit by lowering the refundability threshold to \$3,000, as well as the expansion of the earned income tax credit for married couples by increasing the phase-out threshold by \$5,000 compared to other filers. These policies are incorporated in the baseline projection of current policy.

<sup>7</sup> This provision is estimated to have zero receipt effects under the Administration’s current projections for energy prices.

<sup>8</sup> Outlay effects unless otherwise noted.

<sup>9</sup> Net of income offsets.

**Table S-9. Bridge Between Total Mandatory and Receipt Proposals and PAYGO Scorekeeping**

Deficit increases (+) or decreases (-) in millions of dollars

	<b>Total<sup>1</sup></b>
2011-2020 total mandatory and receipt proposals, Table S-8 .....	-1,149,100
Plus 2010 effects: PAYGO includes a "lookback" provision to capture current-year costs .....	<u>114,309</u>
<b>2010-2020 total mandatory and receipt proposals and climate policies, Table S-8 .....</b>	<b>-1,034,791</b>
<b>Adjustments to remove costs or savings for non-PAYGO items on S-8:</b>	
Temporary recovery measures .....	-266,351
Savings from not extending upper-income tax cuts .....	694,931
Program integrity and other savings generated by increased discretionary funding .....	135,838
Other non-PAYGO items .....	<u>-3,847</u>
<b>Total, adjustments for non-PAYGO items .....</b>	<b><u>561,261</u></b>
<b>TOTAL: Net scoreable PAYGO savings in Administration's budget .....</b>	<b><u>-473,530</u></b>

Note: Figures displayed in the table do not reflect the impact of any recommendations from the Fiscal Commission.

<sup>1</sup>Totals represent 2010-2020 unless otherwise stated.

**Table S-10. Funding Levels for Appropriated (“Discretionary”) Programs by Category <sup>1</sup>**

(Budgetary resources in billions of dollars)

	2009 Actual													Totals	
	Non-ARRA	ARRA <sup>2</sup>	2010 Enacted	2011 Request	2012	2013	2014	2015	2016	2017	2018	2019	2020	2011-2015	2011-2020
<b>Discretionary Policy by Category:</b>															
Security Agencies .....	650.1	12.0	683.7	719.2	747.5	768.7	789.7	814.0	834.6	856.5	879.0	902.7	927.6	3,839.0	8,239.4
Non-Security Agencies .....	407.8	253.1	446.3	441.3	446.4	446.2	459.1	472.3	478.7	488.8	501.6	517.0	537.5	2,265.2	4,788.9
<b>Total, Base Discretionary Funding ....</b>	<b>1,057.9</b>	<b>265.1</b>	<b>1,130.0</b>	<b>1,160.5</b>	<b>1,193.9</b>	<b>1,214.9</b>	<b>1,248.8</b>	<b>1,286.2</b>	<b>1,313.3</b>	<b>1,345.3</b>	<b>1,380.6</b>	<b>1,419.7</b>	<b>1,465.1</b>	<b>6,104.3</b>	<b>13,028.3</b>
<b>Other Discretionary Funding (not included above):</b>															
Overseas Contingency Operations <sup>3</sup> .....	145.9	.....	130.0	159.3	50.0	50.0	50.0	50.0	50.0	50.0	50.0	50.0	50.0	359.3	609.3
Other Supplemental/Emergency Funding .....	44.1	.....	0.4	.....	.....	.....	.....	.....	.....	.....	.....	.....	.....	.....	.....
Proposed 2010 Supplemental Funding <sup>4</sup> .....	.....	.....	41.1	.....	.....	.....	.....	.....	.....	.....	.....	.....	.....	.....	.....
<b>Grand Total, Discretionary Budgetary Resources .....</b>	<b>1,248.0</b>	<b>265.1</b>	<b>1,301.5</b>	<b>1,319.8</b>	<b>1,243.9</b>	<b>1,264.9</b>	<b>1,298.8</b>	<b>1,336.2</b>	<b>1,363.3</b>	<b>1,395.3</b>	<b>1,430.6</b>	<b>1,469.7</b>	<b>1,515.1</b>	<b>6,463.6</b>	<b>13,637.6</b>
<b>Memorandum:</b>															
Base Security Budget Authority adjusted for Inflation and Population .....	685.5	12.6	700.1	719.2	726.6	725.5	723.7	724.3	721.0	717.7	714.6	711.9	710.5	3,619.3	7,194.9
Base Non-Security Budgetary Resources adjusted for Inflation and Population ....	430.0	266.9	457.0	441.3	433.9	421.1	420.8	420.2	413.6	409.6	407.7	407.7	411.7	2,137.3	4,187.6
Grand Total, Discretionary Budgetary Resources adjusted for Inflation and Population .....	1,315.9	279.5	1,332.8	1,319.8	1,209.1	1,193.8	1,190.2	1,189.0	1,177.7	1,169.2	1,163.0	1,159.1	1,160.5	6,102.0	11,931.5
Grand Total, Discretionary Budgetary Resources as a Percent of GDP .....	8.8%	1.9%	8.9%	8.6%	7.7%	7.4%	7.1%	7.0%	6.8%	6.6%	6.5%	6.4%	6.3%	7.6%	7.0%

<sup>1</sup>Although the Budget shows discretionary funding in nominal terms, the Administration conceives of discretionary growth rates in inflation-adjusted terms. If inflation projections are revised from what is currently projected, future budgets would be expected to adjust funding levels up or down accordingly. (This statement does not apply to funding growth between 2010 and the 2011 budget year, since the appropriations process for 2011 must begin immediately and before inflation assumptions will be revisited. It also does not apply to the outyear BA for overseas contingency operations, which is a placeholder and does not represent a policy determination.)

<sup>2</sup>“ARRA” refers to the American Recovery and Reinvestment Act of 2009 (P.L. 111-5).

<sup>3</sup>The Budget includes placeholder estimates of \$50 billion per year for Overseas Contingency Operations in 2012 and beyond. These estimates do not reflect any specific policy decisions.

<sup>4</sup>The 2010 requested supplemental includes additional funding for Overseas Contingency Operations.

**Table S-11. Funding Levels for Appropriated (“Discretionary”) Programs by Agency<sup>1</sup>**  
(Budgetary resources in billions of dollars)

	2009 Actual								Totals	
	Non-ARRA	ARRA <sup>2</sup>	2010 Enacted	2011 Request	2012	2013	2014	2015	2011-2015	2011-2020
<b>Base Discretionary Resources by Agency:</b>										
<b>Security Agencies:</b>										
Defense (DOD) .....	513.2	7.4	530.8	548.9	566.4	581.8	597.8	616.0	2,910.9	6,255.3
Energy - National Nuclear Security Administration .....	9.1	.....	9.9	11.2	11.6	11.9	12.4	12.9	60.0	126.6
Homeland Security (DHS) <sup>3</sup> .....	42.1	2.8	39.4	43.6	44.2	44.8	45.3	46.7	224.6	481.4
Veterans Affairs <sup>4</sup> .....	47.6	1.4	53.1	57.0	59.7	61.3	63.0	64.7	305.6	659.7
State and Other International Programs <sup>5</sup> .....	38.1	0.4	50.6	58.5	65.7	69.0	71.2	73.6	337.9	716.4
<b>Subtotal, Security Agencies .....</b>	<b>650.1</b>	<b>12.0</b>	<b>683.7</b>	<b>719.2</b>	<b>747.5</b>	<b>768.7</b>	<b>789.7</b>	<b>814.0</b>	<b>3,839.0</b>	<b>8,239.4</b>
<b>Non-Security Agencies:</b>										
Agriculture <sup>5</sup> .....	22.6	6.9	25.0	23.9	24.6	24.5	25.2	26.0	124.2	266.2
Commerce .....	9.4	7.8	13.9	8.9	9.1	8.8	8.5	8.8	44.2	101.0
<i>Census Bureau</i> .....	<i>3.1</i>	<i>1.0</i>	<i>7.2</i>	<i>1.3</i>	<i>1.1</i>	<i>1.2</i>	<i>1.3</i>	<i>1.5</i>	<i>12.1</i>	<i>23.9</i>
Education <sup>6</sup> .....	41.4	81.1	46.8	49.7	50.1	50.2	51.4	52.7	254.1	537.5
Energy (excluding National Nuclear Security Administration) .....	16.9	36.7	16.5	17.1	17.1	17.2	17.7	18.3	87.5	186.2
Health and Human Services (HHS) <sup>7</sup> .....	77.6	22.4	84.1	83.5	82.4	80.7	83.1	85.5	415.1	881.1
Housing and Urban Development .....	40.0	13.6	43.6	41.6	41.3	42.0	44.1	45.3	214.3	464.1
Interior .....	11.3	3.0	12.2	12.0	11.9	11.8	12.2	12.5	60.3	126.6
Justice .....	26.0	4.0	27.5	24.1	28.5	28.0	29.0	29.9	139.5	291.8
Labor .....	12.9	4.8	14.3	14.0	13.5	13.1	13.3	13.5	67.4	138.4
State and Other International Programs <sup>5</sup> .....	0.1	0.2	0.1	0.1	0.1	0.1	0.1	0.1	0.6	1.3
Transportation .....	70.5	48.1	76.0	77.6	79.2	80.6	82.1	84.7	404.2	824.5
<i>Budget Authority (BA)</i> .....	<i>16.8</i>	<i>48.1</i>	<i>21.8</i>	<i>22.8</i>	<i>70.0</i>	<i>33.8</i>	<i>39.0</i>	<i>41.2</i>	<i>206.6</i>	<i>418.1</i>
<i>Obligation Limitations</i> .....	<i>53.7</i>	<i>.....</i>	<i>54.2</i>	<i>54.8</i>	<i>9.3</i>	<i>46.8</i>	<i>43.1</i>	<i>43.6</i>	<i>197.6</i>	<i>406.4</i>
Treasury .....	12.6	0.3	13.6	13.9	14.1	14.5	15.1	15.9	73.6	158.9
Corps of Engineers .....	5.3	4.6	5.4	4.9	4.7	4.6	4.7	4.8	23.6	49.3
Environmental Protection Agency .....	7.6	7.2	10.3	10.0	9.4	8.8	8.6	8.5	45.4	89.0
General Services Administration .....	0.6	5.9	0.6	0.7	0.6	0.6	0.6	0.7	3.2	6.8
National Aeronautics and Space Administration .....	17.8	1.0	18.7	19.0	19.4	20.0	20.6	21.0	100.0	212.7
National Science Foundation .....	6.5	3.0	6.9	7.4	7.8	8.3	8.9	9.5	41.9	96.9
Small Business Administration .....	0.6	0.7	0.8	1.0	1.0	0.9	0.9	1.0	4.8	9.9
Social Security Administration <sup>7</sup> .....	8.5	1.1	9.3	10.1	10.5	10.9	11.4	11.7	54.7	117.6
Corporation for National and Community Service .....	0.9	0.2	1.2	1.4	1.7	2.0	2.3	2.6	10.0	26.9
Other Agencies .....	18.6	0.3	19.4	20.2	19.2	18.6	19.1	19.5	96.6	202.0
<b>Subtotal, Non-Security Discretionary Budget Authority ....</b>	<b>354.1</b>	<b>253.1</b>	<b>392.1</b>	<b>386.4</b>	<b>437.1</b>	<b>399.4</b>	<b>416.0</b>	<b>428.7</b>	<b>2,067.6</b>	<b>4,382.5</b>

**Table S-11. Funding Levels for Appropriated (“Discretionary”) Programs by Agency<sup>1</sup>—Continued**  
 (Budgetary resources in billions of dollars)

	2009 Actual								Totals	
	Non-ARRA	ARRA <sup>2</sup>	2010 Enacted	2011 Request	2012	2013	2014	2015	2011–2015	2011–2020
<b>Subtotal, Non-Security Discretionary Budgetary Resources</b> .....	<b>407.8</b>	<b>253.1</b>	<b>446.3</b>	<b>441.3</b>	<b>446.4</b>	<b>446.2</b>	<b>459.1</b>	<b>472.3</b>	<b>2,265.2</b>	<b>4,788.9</b>
<b>Other Discretionary Funding (not included above):</b>										
<b>Overseas Contingency Operations<sup>8</sup></b> .....	<b>145.9</b>	<b>.....</b>	<b>130.0</b>	<b>159.3</b>	<b>50.0</b>	<b>50.0</b>	<b>50.0</b>	<b>50.0</b>	<b>359.3</b>	<b>609.3</b>
<i>Defense</i> .....	<i>145.7</i>	<i>.....</i>	<i>129.6</i>	<i>159.1</i>	<i>50.0</i>	<i>50.0</i>	<i>50.0</i>	<i>50.0</i>	<i>359.1</i>	<i>609.1</i>
<i>Homeland Security</i> .....	<i>0.3</i>	<i>.....</i>	<i>0.2</i>	<i>0.3</i>	<i>.....</i>	<i>.....</i>	<i>.....</i>	<i>.....</i>	<i>0.3</i>	<i>0.3</i>
<i>Justice</i> .....	<i>.....</i>	<i>.....</i>	<i>0.1</i>	<i>.....</i>	<i>.....</i>	<i>.....</i>	<i>.....</i>	<i>.....</i>	<i>.....</i>	<i>.....</i>
<b>Other Enacted Supplemental or Emergency Funding ...</b>	<b>44.1</b>	<b>.....</b>	<b>0.4</b>	<b>.....</b>	<b>.....</b>	<b>.....</b>	<b>.....</b>	<b>.....</b>	<b>.....</b>	<b>.....</b>
<i>Agriculture</i> .....	<i>1.4</i>	<i>.....</i>	<i>0.4</i>	<i>.....</i>	<i>.....</i>	<i>.....</i>	<i>.....</i>	<i>.....</i>	<i>.....</i>	<i>.....</i>
<i>Energy</i> .....	<i>7.9</i>	<i>.....</i>	<i>.....</i>	<i>.....</i>	<i>.....</i>	<i>.....</i>	<i>.....</i>	<i>.....</i>	<i>.....</i>	<i>.....</i>
<i>Health and Human Services</i> .....	<i>10.5</i>	<i>.....</i>	<i>.....</i>	<i>.....</i>	<i>.....</i>	<i>.....</i>	<i>.....</i>	<i>.....</i>	<i>.....</i>	<i>.....</i>
<i>State and Other International Programs</i> .....	<i>13.8</i>	<i>.....</i>	<i>.....</i>	<i>.....</i>	<i>.....</i>	<i>.....</i>	<i>.....</i>	<i>.....</i>	<i>.....</i>	<i>.....</i>
<i>Department of Transportation</i> .....	<i>3.0</i>	<i>.....</i>	<i>.....</i>	<i>.....</i>	<i>.....</i>	<i>.....</i>	<i>.....</i>	<i>.....</i>	<i>.....</i>	<i>.....</i>
<i>Corps of Engineers-Civil Works</i> .....	<i>6.6</i>	<i>.....</i>	<i>.....</i>	<i>.....</i>	<i>.....</i>	<i>.....</i>	<i>.....</i>	<i>.....</i>	<i>.....</i>	<i>.....</i>
<i>Other Agencies</i> .....	<i>0.9</i>	<i>.....</i>	<i>..*</i>	<i>.....</i>	<i>.....</i>	<i>.....</i>	<i>.....</i>	<i>.....</i>	<i>.....</i>	<i>.....</i>
<b>Proposed 2010 Supplemental Funding</b> .....	<b>.....</b>	<b>.....</b>	<b>41.1</b>	<b>.....</b>	<b>.....</b>	<b>.....</b>	<b>.....</b>	<b>.....</b>	<b>.....</b>	<b>.....</b>
<i>Defense (includes Overseas Contingency Operations)</i> .....	<i>.....</i>	<i>.....</i>	<i>33.0</i>	<i>.....</i>	<i>.....</i>	<i>.....</i>	<i>.....</i>	<i>.....</i>	<i>.....</i>	<i>.....</i>
<i>Homeland Security</i> .....	<i>.....</i>	<i>.....</i>	<i>3.6</i>	<i>.....</i>	<i>.....</i>	<i>.....</i>	<i>.....</i>	<i>.....</i>	<i>.....</i>	<i>.....</i>
<i>State and Other International Programs</i> .....	<i>.....</i>	<i>.....</i>	<i>4.5</i>	<i>.....</i>	<i>.....</i>	<i>.....</i>	<i>.....</i>	<i>.....</i>	<i>.....</i>	<i>.....</i>
<b>Grand Total, Discretionary Budget Authority</b> .....	<b>1,194.2</b>	<b>265.1</b>	<b>1,247.3</b>	<b>1,265.0</b>	<b>1,234.6</b>	<b>1,218.1</b>	<b>1,255.7</b>	<b>1,292.6</b>	<b>6,266.0</b>	<b>13,231.2</b>
<b>Grand Total, Discretionary Budgetary Resources</b> .....	<b>1,248.0</b>	<b>265.1</b>	<b>1,301.5</b>	<b>1,319.8</b>	<b>1,243.9</b>	<b>1,264.9</b>	<b>1,298.8</b>	<b>1,336.2</b>	<b>6,463.6</b>	<b>13,637.6</b>

\* \$50 million or less.

<sup>1</sup>Although the Budget shows discretionary funding in nominal terms, the Administration conceives of discretionary growth rates in inflation-adjusted terms. If inflation projections are revised from what is currently projected, future budgets would be expected to adjust funding levels up or down accordingly. (This statement does not apply to funding growth between 2010 and the 2011 budget year, since the appropriations process for 2011 must begin immediately and before inflation assumptions will be revisited. It also does not apply to the outyear BA for overseas contingency operations, which is a placeholder and does not represent a policy determination.)

<sup>2</sup>“ARRA” refers to the American Recovery and Reinvestment Act of 2009 (P.L. 111-5).

<sup>3</sup>The DHS level includes \$1.8 billion for BioShield in 2009 and a -\$3.0 billion transfer in 2010 of BioShield balances to HHS.

<sup>4</sup>The Veterans Affairs total is net of medical care collections.

<sup>5</sup>The Security category for State and Other International Programs is comprised entirely of International Function 150. This includes funding for International Food Aid programs in the Department of Agriculture.

<sup>6</sup>Adjusted for advance appropriations, 2009 funding for the Department of Education is \$46.2 billion. All numbers exclude funding for Pell Grants.

<sup>7</sup>Funding from the Hospital Insurance and Supplementary Medical Insurance trust funds for administrative expenses incurred by the Social Security Administration that support the Medicare program are included in the HHS total and not in the Social Security Administration total. Additionally, the HHS total includes \$0.4 billion and \$3.0 billion in 2009 and 2010, respectively, for transfer of the BioShield program in DHS.

<sup>8</sup>The Budget includes placeholder estimates of \$50 billion per year for Overseas Contingency Operations in 2012 and beyond. These estimates do not reflect any specific policy decisions.

**Table S-12. Market Valuation and Balance Sheet of Fannie Mae and Freddie Mac**

(In billions of dollars)

	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	Totals	
														2011- 2015	2011- 2020
<b>Transactions between Treasury and Fannie Mae/Freddie Mac:</b>															
Senior Preferred Liquidity Payments to Fannie Mae/Freddie Mac .....	.....	96	69	23	.....	.....	.....	.....	.....	.....	.....	.....	.....	23	23
Senior Preferred Dividend Payments from Fannie Mae/Freddie Mac .....	.....	-4	-12	-18	-7	-7	-7	-7	-7	-7	-7	-7	-7	-44	-78
Net Payments .....	.....	91	57	5	-7	-7	-7	-7	-7	-7	-7	-7	-7	-21	-55
<b>Market Valuation of Fannie Mae and Freddie Mac:</b>															
Market Value of Net Liability .....	-18	-18													
Value of Private Equity Shares .....	-3	-3													
<b>Net Position of Fannie Mae and Freddie Mac:</b>															
<b>Assets:</b>															
U.S. Treasury Securities .....	.....	12													
Other Financial Assets .....	1,524	1,579													
Cash .....	115	110													
Other .....	63	54													
<b>Liabilities:</b>															
Debt Outstanding .....	1,615	1,607													
Other Financial Liabilities .....	90	155													
<b>Equity:</b>															
Treasury Senior Preferred Stock .....	.....	96													
Private Equity .....	-4	-101													
Net Position .....	-4	-5													



**Table S-13. Economic Assumptions**  
(Calendar years)

	2008 Actual	Projections											
		2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
<b>Gross Domestic Product (GDP):</b>													
Nominal level, billions of dollars .....	14,441	14,252	14,768	15,514	16,444	17,433	18,446	19,433	20,408	21,373	22,329	23,312	24,323
Percent change, nominal GDP, year/year .....	2.6	-1.3	3.6	5.1	6.0	6.0	5.8	5.3	5.0	4.7	4.5	4.4	4.3
Real GDP, percent change, year/year .....	0.4	-2.5	2.7	3.8	4.3	4.2	4.0	3.6	3.2	2.8	2.6	2.5	2.5
Real GDP, percent change, Q4/Q4 .....	-1.9	-0.5	3.0	4.3	4.3	4.2	3.9	3.4	3.1	2.7	2.6	2.5	2.5
GDP chained price index, percent change, year/year .....	2.1	1.2	0.9	1.2	1.6	1.7	1.7	1.7	1.8	1.8	1.8	1.8	1.8
<b>Consumer Price Index<sup>1</sup>, percent change, year/year .....</b>													
	3.8	-0.3	1.9	1.5	2.0	2.0	2.0	2.0	2.0	2.1	2.1	2.1	2.1
<b>Unemployment rate, civilian, percent<sup>2</sup> .....</b>													
	5.8	9.3	10.0	9.2	8.2	7.3	6.5	5.9	5.5	5.3	5.2	5.2	5.2
<b>Interest rates, percent:</b>													
91-day Treasury bills <sup>3</sup> .....	1.4	0.2	0.4	1.6	3.0	4.0	4.1	4.1	4.1	4.1	4.1	4.1	4.1
10-year Treasury notes .....	3.7	3.3	3.9	4.5	5.0	5.2	5.3	5.3	5.3	5.3	5.3	5.3	5.3

Note: A more detailed table of economic assumptions is in Chapter 2, "Economic Assumptions," in the *Analytical Perspectives* volume of the Budget, Table 2-1.

<sup>1</sup> Seasonally adjusted CPI for all urban consumers.

<sup>2</sup> Annual average.

<sup>3</sup> Average rate, secondary market (bank discount basis).

**Table S-14. Federal Government Financing and Debt**  
(In billions of dollars)

	Estimate											
	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
<b>Financing:</b>												
Unified budget deficit .....	1,413	1,556	1,267	828	727	706	752	778	778	785	908	1,003
Other transactions affecting borrowing from the public:												
Changes in financial assets and liabilities: <sup>1</sup>												
Change in Treasury operating cash balance <sup>2</sup> .....	-96	-5	-200	.....	.....	.....	.....	.....	.....	.....	.....	.....
Net disbursements of credit financing accounts:												
Direct loan accounts .....	293	210	143	135	118	108	99	70	85	79	91	91
Guaranteed loan accounts .....	7	-7	8	12	12	6	4	3	1	-2	-4	-6
Troubled Asset Relief Program (TARP) equity purchase accounts .....	105	1	-15	-*	-2	-5	-5	-5	-9	-11	-26	-16
Net purchases of non-Federal securities by the National Railroad Retirement Investment Trust (NRRIT) .....	-3	-1	-1	-1	-1	-1	-1	-1	-1	-1	-1	-1
Net change in other financial assets and liabilities <sup>3</sup> .....	22	.....	.....	.....	.....	.....	.....	.....	.....	.....	.....	.....
Subtotal, changes in financial assets and liabilities .....	329	198	-66	146	127	109	98	67	76	65	60	69
Seigniorage on coins .....	-*	-*	-*	-1	-1	-1	-1	-1	-1	-1	-1	-1
Total, other transactions affecting borrowing from the public .....	329	197	-66	145	126	108	97	67	75	64	59	68
Total, requirement to borrow from the public (equals change in debt held by the public) .....	1,742	1,753	1,201	974	854	814	849	844	853	849	967	1,071
<b>Changes in Debt Subject to Statutory Limitation:</b>												
Change in debt held by the public .....	1,742	1,753	1,201	974	854	814	849	844	853	849	967	1,071
Change in debt held by Government accounts .....	148	158	157	218	264	265	302	309	321	337	285	256
Change in other factors .....	4	-2	-1	1	1	1	1	1	1	1	1	-*
Total, change in debt subject to statutory limitation .....	1,893	1,909	1,357	1,193	1,119	1,079	1,152	1,155	1,176	1,187	1,253	1,327
<b>Debt Subject to Statutory Limitation, End of Year:</b>												
Debt issued by Treasury .....	11,850	13,760	15,117	16,308	17,426	18,505	19,656	20,809	21,984	23,171	24,424	25,751
Adjustment for discount, premium, and coverage <sup>4</sup> .....	3	2	2	4	5	6	7	8	8	9	9	9
Total, debt subject to statutory limitation <sup>5</sup> .....	11,853	13,762	15,119	16,312	17,431	18,511	19,662	20,817	21,993	23,180	24,433	25,760
<b>Debt Outstanding, End of Year:</b>												
Gross Federal debt: <sup>6</sup>												
Debt issued by Treasury .....	11,850	13,760	15,117	16,308	17,426	18,505	19,656	20,809	21,984	23,171	24,424	25,751
Debt issued by other agencies .....	26	27	27	27	27	28	28	28	27	26	26	26
Total, gross Federal debt .....	11,876	13,787	15,144	16,336	17,453	18,532	19,683	20,837	22,011	23,197	24,450	25,777
Held by:												
Debt held by Government accounts .....	4,331	4,489	4,646	4,864	5,128	5,393	5,695	6,004	6,325	6,663	6,948	7,204
Debt held by the public <sup>7</sup> .....	7,545	9,298	10,498	11,472	12,326	13,139	13,988	14,833	15,686	16,535	17,502	18,573

**Table S-14. Federal Government Financing and Debt—Continued**

(In billions of dollars)

	Estimate											
	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
<b>Debt Held by the Public Net of Financial Assets:</b>												
Debt held by the public .....	7,545	9,298	10,498	11,472	12,326	13,139	13,988	14,833	15,686	16,535	17,502	18,573
Less financial assets net of liabilities:												
Treasury operating cash balance <sup>2</sup> .....	275	270	70	70	70	70	70	70	70	70	70	70
Credit financing account balances:												
Direct loan accounts .....	489	700	842	977	1,095	1,204	1,303	1,373	1,458	1,537	1,628	1,719
Guaranteed loan accounts .....	-35	-42	-34	-22	-10	-4	*	3	5	2	-2	-7
TARP equity purchase accounts .....	105	106	91	91	89	84	80	75	66	55	29	13
Government-sponsored enterprise preferred stock .....	65	102	115	115	115	115	115	115	115	115	115	115
Non-Federal securities held by NRRIT .....	22	21	20	19	18	17	16	14	13	12	11	10
Other assets net of liabilities .....	-24	-24	-24	-24	-24	-24	-24	-24	-24	-24	-24	-24
Total, financial assets net of liabilities .....	898	1,133	1,080	1,227	1,353	1,462	1,560	1,627	1,703	1,768	1,827	1,896
Debt held by the public net of financial assets .....	6,647	8,164	9,418	10,246	10,972	11,677	12,428	13,205	13,983	14,767	15,675	16,677

Note: Figures displayed in the table do not reflect the impact of any recommendations from the Fiscal Commission.

\* \$500 million or less.

<sup>1</sup> A decrease in the Treasury operating cash balance (which is an asset) is a means of financing a deficit and therefore has a negative sign. An increase in checks outstanding (which is a liability) is also a means of financing a deficit and therefore also has a negative sign.

<sup>2</sup> Includes assumed Supplementary Financing Program balance of \$200 billion on September 30, 2010, and zero on September 30, 2011, and beyond.

<sup>3</sup> Besides checks outstanding, includes accrued interest payable on Treasury debt, uninvested deposit fund balances, allocations of special drawing rights, and other liability accounts; and, as an offset, cash and monetary assets (other than the Treasury operating cash balance), other asset accounts, and profit on sale of gold.

<sup>4</sup> Consists mainly of debt issued by the Federal Financing Bank (which is not subject to limit), debt held by the Federal Financing Bank, the unamortized discount (less premium) on public issues of Treasury notes and bonds (other than zero-coupon bonds), and the unrealized discount on Government account series securities.

<sup>5</sup> The statutory debt limit is \$12,394 billion, as enacted on December 28, 2009.

<sup>6</sup> Treasury securities held by the public and zero-coupon bonds held by Government accounts are almost all measured at sales price plus amortized discount or less amortized premium. Agency debt securities are almost all measured at face value. Treasury securities in the Government account series are otherwise measured at face value less unrealized discount (if any).

<sup>7</sup> At the end of 2009, the Federal Reserve Banks held \$769.2 billion of Federal securities and the rest of the public held \$6,775.5 billion. Debt held by the Federal Reserve Banks is not estimated for future years.

